Proposed Regulatory Language Team III – Accreditation

Origin: HEOA

Issue: Definitions of distance education and correspondence

education

Statutory cites: HEOA section 103(a)(1)

Amends HEA section 103(7)

See page 10 of statutory language handout

Regulatory cites: 34 CFR 602.3 (and 34 CFR 600.2)

Summary of changes:

Amends current regulations to incorporate definitions of "correspondence education" and "distance education".

Changes:

§ 602.3 What definitions apply to this part?

The following definitions apply to this part:

* * *

Correspondence education means:

- (1) Education provided through one or more "home study" courses by an institution under which the institution provides instructional materials, by mail or electronic transmission, including examinations on the materials, to students who are separated from the instructor.
- (2) Interaction between the instructor and the student is limited, is not regular and substantive, and is primarily initiated by the student.
 - (3) Correspondence courses are typically self-paced.

(4) Correspondence education may not be considered distance education.

* * *

Distance education means education that uses one or more of the technologies listed in paragraphs (1) through (4) to deliver instruction to students who are separated from the instructor and to support regular and substantive interaction between the students and the instructor, either synchronously or asynchronously. The technologies include--

- (1) The internet;
- (2) One-way and two-way transmissions through open broadcast, closed circuit, cable, microwave, broadband lines, fiber optics, satellite, or wireless communications devices;
 - (3) Audio conferencing; or
- (4) Video cassettes, DVDs, and CD-ROMs, if the cassettes, DVDs, or CD-ROMs are used in a course in conjunction with any of the technologies listed in paragraphs (1) through (3).

§ 600.2 Definitions.

* * *

Correspondence course: (1) A "home study" course provided by an institution under which the institution provides instructional materials, by mail or electronic transmission, including examinations on the materials, to students who are not physically attending classes at the institution separated from the instructor. When students complete a portion of the instructional materials, the students take the examinations that relate to that portion

of the materials, and return the examinations to the institution for grading. Interaction between the instructor and student is limited, is not regular and substantive, and is primarily initiated by the student. Correspondence courses are typically self-paced.

- (2) A home study course that provides instruction in whole or in part through the use of video cassettes or video discs in an award year is a correspondence course unless the institution also delivers the instruction on the cassette or disc to students physically attending classes at the institution during the same award year.
- $(\frac{32}{2})$ If a course is part correspondence and part residential training, the Secretary considers the course to be a correspondence course.
- (3) A correspondence course may not be considered distance education.

Proposed Regulatory Language Team III – Accreditation

Origin: HEOA

Issue: Accreditation team members

Statutory cites: HEOA section 495(2)(A)

Amends HEA section 496(c)(1)

See page 5 of statutory language handout

Regulatory cite: 34 CFR 602.15

Summary of change:

Adds the statutory requirement that evaluation team members are trained by the agency on their responsibilities

Change:

§ 602.15 Administrative and fiscal responsibilities.

The agency must have the administrative and fiscal capability to carry out its accreditation activities in light of its requested scope of recognition. The agency meets this requirement if the agency demonstrates that--

- (a) The agency has--
- * * *
- (2) Competent and knowledgeable individuals, qualified by education and experience in their own right and trained by the agency on their responsibilities, as appropriate for their roles, regarding the agency's its standards, policies, and procedures, to conduct its on-site evaluations, apply or establish its policies, and make its accrediting and preaccrediting decisions, including, if applicable to the agency's scope, their responsibilities regarding distance and correspondence education;

Proposed Regulatory Language Team III – Accreditation

Origin: HEOA

Issue: Student achievement standard

Statutory cites: HEOA section 495(1)(B)

Amends HEA section 496(a)(5)(A) See page 3 of statutory language handout

Regulatory cites: 34 CFR 602.16(a)(1) and (e)

Summary of change:

Amends current regulations to make them consistent with the statutory language and adds the statutory language from the Rule of Construction.

Change:

§ 602.16 Accreditation and preaccreditation standards.

- (a) The agency must demonstrate that it has standards for accreditation and preaccreditation, if offered, that are sufficiently rigorous to ensure that the agency is a reliable authority regarding the quality of the education or training provided by the institutions or programs it accredits. The agency meets this requirement if--
- (1) The agency's accreditation standards effectively address the quality of the institution or program in the following areas:
- (i) Success with respect to student achievement in relation to the institution's mission, which may include different standards for different institutions or programs, as established by the institution, including, as appropriate, consideration of State licensing examinations, course completion, and job placement rates.

* * * * *

- (e) Nothing in paragraph (a) restricts--
- (1) An accrediting agency from setting, with the involvement of its members, and applying accreditation standards for or to institutions or programs that seek review by the agency; or
- (2) An institution from developing and using institutional standards to show its success with respect to student achievement, which achievement may be considered as part of any accreditation review, with accrediting agency approval.

Proposed Regulatory Language Team III - Accreditation

Origin: HEOA

Issue: Operating procedures – Transfer of credit

Statutory cites: HEOA section 495(2)(C)

Amends HEA section 496(c)

See page 6 of statutory language handout

Regulatory cite: 34 CFR 602.24

Summary of change:

Amends current regulations on operating procedures to address transfer of credit policies.

Change:

§ 602.24 Additional procedures certain institutional accreditors must have.

* * * * *

- (e) Transfer of credit policies. The accrediting agency must confirm, as part of its review for initial accreditation or preaccreditation, or renewal of accreditation, that the institution has transfer of credit policies that--
- (1) Are publicly disclosed in accordance with §668.43; and
- (2) Include a statement of the criteria established by the institution regarding the transfer of credit earned at another institution of higher education.

Proposed Regulatory Language Team III - Accreditation

Origin: HEOA

Issue: Operating procedures – Teach-out plan approval

Statutory cites: HEOA section 495(2)(C)

Amends HEA section 496(c) by adding a new paragraph (3)

See page 5 of statutory language handout

Regulatory cites: 34 CFR 602.3 and 602.24(c)

Summary of Changes:

Amends current regulations to add a definition of "teach-out plan" and to require submission of teach-out plans to accrediting agencies under specified conditions.

Changes:

§ 602.3 What definitions apply to this part?

The following definitions apply to this part:

* * *

Teach-out agreement means a written agreement between institutions that provides for the equitable treatment of students and a reasonable opportunity for students to complete their program of study if one of those an institutions, or an institutional location that provides one hundred percent of at least one program offered, stops offering one or more of its an educational programs before all students enrolled in that program have completed their program of study.

Teach-out plan means a written plan developed by an institution that provides for the equitable treatment of students if an institution, or an institutional location that provides one hundred percent of at least one program, ceases to operate before all students have completed their program of study, and may include, if required by the institution's accrediting agency, a teach-out agreement between institutions.

§ 602.24 Additional procedures certain institutional accreditors must have.

* * * * *

- must require an institution it accredits or preaccredits to submit a teach-out plan to the agency for approval upon the occurrence of any of the following events:
- (i) The Secretary notifies the agency that the Secretary has initiated an emergency action against an institution, or an action to limit, suspend, or terminate an institution participating in any title IV, HEA program, in accordance with the relevant portions of subpart G of part 668.
- (ii) The agency acts to withdraw, terminate, or suspend the accreditation or preaccreditation of the institution.
- (iii) The institution notifies the agency that it intends to cease operations entirely or close a location that provides one hundred percent of at least one program.
- (iv) A State licensing or authorizing agency notifies the agency that an institution's license or legal

authorization to provide an educational program has been or will be revoked.

- (2) The agency must evaluate the teach-out plan to ensure it provides for the equitable treatment of students under criteria established by the agency and does not result in duplicative or increased charges.
- (3) If the agency approves a teach-out plan that includes a program that is accredited by another recognized accrediting agency, it must notify that accrediting agency of its approval.
- (4) The agency may require an institution it accredits or preaccredits to enter into a teach-out agreement as part of its teach-out plan.
- (1)(5) The agency must require an institution it accredits or preaccredits that enters into a teach-out agreement, either on its own or at the request of the agency, to submit that teach-out agreement to the agency for approval.(2) The agency may approve the teach-out agreement only if the agreement is between institutions that are accredited or preaccredited by a nationally recognized accrediting agency, is consistent with applicable standards and regulations, and provides for the equitable treatment of students by ensuring that--
- (i) The teach-out institution has the necessary experience, resources, and support services to--
- (A) Provide an educational program that is of acceptable quality and reasonably similar in content, structure, and scheduling to that provided by the closed institution that is ceasing operations, either entirely or at one of its locations; and

- (B) Remain stable, carry out its mission, and meet all obligations to existing students; and
- (ii) The teach-out institution demonstrates that it can provide students access to the program and services without requiring them to move or travel substantial distances or to incur duplicative or increased charges.
- (3) (d) <u>Closed Institution</u>. If an institution the agency accredits or preaccredits closes <u>without a teach-out plan or agreement</u>, the agency must work with the Department and the appropriate State agency, to the extent feasible, to ensure that students are given reasonable opportunities to complete their education without <u>additional duplicative</u> or increased charges.

Note: Team V will be developing regulations related to institutional requirements for teach-outs and eligibility and certification procedures regarding the treatment of teach-outs. In the 2nd session, Team V is starting with the proposed regulatory language for teach-out plan that is provided above. However, discussion may lead to an amended definition. Team III will have an opportunity to review and comment on the Team V definition.

Proposed Regulatory Language Team III - Accreditation

Origin: ED

Issue: Definition of Recognition

Statutory Cite: HEA section 496 (o)

Regulatory Cites: 34 CFR 602.3

Summary of Change:

The Higher Education Act provides authority to the Secretary to promulgate regulations for the recognition of accrediting agencies. This draft regulation amends the current definition section of the accreditation regulations to provide for a definition of recognition. [NOTE: The cross references are to sections of subpart C as restructured in issues 7 and 8]

Change:

§ 602.3 What definitions apply to this part?

The following definitions apply to this part:

Recognition means an unappealed determination by the senior Department official under §602.36, or a determination by the Secretary on appeal under §602.37, that an accrediting agency complies with the criteria for recognition listed in subpart B of this part and that the agency is effective in its performance with respect to those criteria. Recognition may be revoked at any time prior to its expiration upon a determination made in accordance with subpart C that the agency no longer complies with the subpart B criteria or that it has become ineffective in its performance with respect to those criteria.

Issues #7 and #8

Proposed Regulatory Language Team III – Accreditation

Origin: HEOA and ED

Issues: Recognition Procedures – Subparts C & D

Demonstration of compliance within 12 months and

recognition when not fully compliant

Statutory Cites: HEA Sections 496(1)(1)(B)

HEA Sections 496(d), 496(l), and 496(m), 496(o)

HEOA Section 106, 495(1)(A), 495(5)

Regulatory Cites: 34 CFR 602.3 and 602 Subparts C & D

Summary of Changes:

Reflects changes made by the HEOA regarding the review of distance education and correspondence education and the role of chairperson of NACIQI in establishing the meeting agenda. Amends current regulations by combining Subparts C & D, thereby streamlining agency review procedures. Establishes the senior Department official as the decision-maker on recognition and the Secretary as the decision-maker on appeals. Clarifies that agencies may be out of compliance for no more than 12 months, after which time a decision on recognition will be made on the basis of a compliance report. Establishes a process for reviewing agencies at any time during their period of recognition.

Changes:

§ 602.3 What definitions apply to this part?

The following definitions apply to this part:

* * *

- Compliance report means a written report that the
 Department requires an agency to file to demonstrate that
 the agency has addressed deficiencies specified in a
 decision letter from the senior Department official or the
- 5 Secretary.

1 2	* * * Designated Federal Official means the Federal officer
3	designated under section 10(f) of the Federal Advisory
4	Committee Act, 5 U.S.C. Appdx. 1.
5	
6	SUBPART C - The Recognition Process
7	APPLICATION AND REVIEW BY DEPARTMENT STAFF
8	§ 602.30 Activities covered by recognition procedures.
9	Recognition proceedings are administrative actions
10	taken on any of the following matters:
11	(a) Applications for initial or continued recognition
12	submitted under §602.31(a).
13	(b) Applications for an expansion of scope submitted
14	under §602.31(b).
15	(c) Compliance reports submitted under §602.31(c).
16	(d) Reviews of agencies that have expanded their
17	scope of recognition by notice, following receipt by the
18	Department of information of an increase in headcount
19	enrollment described in §602.19(f).
20	(e) Staff analyses identifying areas of non-
21	compliance based on a review conducted under §602.33.
22	
23	§ 602.31 Agency submissions to the Department.
24	(a) Applications for recognition or renewal of
25	recognition. An accrediting agency seeking initial or
26	continued recognition must submit a written application to
27	the Secretary. Each accrediting agency must submit an
28	application for continued recognition at least once every
29	five years, or within a shorter time period specified in
30	the final recognition decision. The application must

consist of--

- 1 (1) A statement of the agency's requested scope of 2 recognition;
- 3 (2) Evidence that the agency complies with the
- 4 criteria for recognition listed in subpart B of this part
- 5 and is effective in its performance with respect to those
- 6 criteria;
- 7 (3) Evidence of how an agency that includes or seeks
- 8 to include distance education or correspondence education
- 9 in its scope of recognition applies its standards in
- 10 evaluating programs and institutions it accredits that
- 11 offer distance education or correspondence education; and
- 12 (4) Supporting documentation.
- 13 (b) Applications for expansions of scope. An agency
- 14 seeking an expansion of scope by application must submit a
- 15 written application to the Secretary. The application
- 16 must--
- 17 (1) Specify the scope requested;
- 18 (2) Include documentation of experience in accordance
- 19 with §602.12(b); and
- 20 (3) Provide copies of any relevant standards,
- 21 policies or procedures developed and applied by the agency
- 22 and documentation of the application of these standards,
- 23 policies or procedures.
- 24 (c) Compliance reports. If an agency is required to
- 25 submit a compliance report, it must do so within 30 days
- 26 following the end of the period for achieving compliance,
- 27 not to exceed 12 months, specified in the decision of the
- 28 senior Department official or Secretary, as applicable.
- 29 (d) Review following an increase in headcount
- 30 enrollment. If an agency has reported an increase in

- 1 headcount enrollment under §602.19(f) for an institution it
- 2 accredits, or if the Department notifies the agency of such
- 3 an increase at one of the agency's accredited institutions,
- 4 the agency must, within 30 days of reporting the increase
- 5 or receiving notice of the increase from the Department, as
- 6 applicable, submit a report addressing--
- 7 (1) How it evaluates the capacity of institutions or
- 8 programs it accredits to accommodate large increases in
- 9 enrollment and maintain educational quality;
- 10 (2) The results of the evaluation in the case of the
- 11 individual institution(s) or programs(s) that triggered the
- 12 review; and
- 13 (3) Any other information the Department may require.
- 14 (e) Consent to sharing of information. By submitting
- 15 an application for recognition, the agency authorizes
- 16 Department staff to observe its site visits to one or more
- 17 of the institutions or programs it accredits or
- 18 preacredits, and to visit locations where agency activities
- 19 such as training, review and evaluation panel meetings, and
- 20 decisions meetings take place, on an announced or
- 21 unannounced basis throughout the application process and
- 22 during any period of recognition; to obtain copies of all
- 23 documents the staff deems necessary to complete its review
- 24 of the agency; and to gain access to agency records,
- 25 personnel and facilities.
- 26 (f) Public availability of agency records obtained by
- 27 the Department. (1) The Secretary's processing and
- 28 decision making on requests for public disclosure of agency
- 29 materials reviewed under this part are governed by the
- 30 Freedom of Information Act, 5 U.S.C. §552; the Trade
- 31 Secrets Act, 18 U.S.C. §1905; the Privacy Act of 1974, as

- 1 amended, 5 U.S.C §552a; the Federal Advisory Committee Act,
- 2 5 U.S.C. Appdx. 1, and all other applicable laws. In
- 3 recognition proceedings, agencies must--
- 4 (i) Redact information that would identify
- 5 individuals or institutions that is not essential to the
- 6 Department's review of the agency;
- 7 (ii) Make a good faith effort to designate all
- 8 business information within agency submissions that the
- 9 agency believes would be exempt from disclosure under
- 10 exemption 4 of the Freedom of Information Act (FOIA), 5
- 11 U.S.C. §552(b)(4). A blanket designation of all
- 12 information contained within a submission, or of a category
- 13 of documents, as meeting this exemption will not be
- 14 considered a good faith effort and will be disregarded;
- 15 (iii) Identify any other material the agency believes
- 16 would be exempt from public disclosure under FOIA, the
- 17 factual basis for the request and any legal basis the
- 18 agency has identified for withholding the document from
- 19 disclosure; and
- 20 (iv) Ensure documents submitted are only those
- 21 required for Department review or as requested by
- 22 Department officials.
- 23 (2) The Secretary processes FOIA requests in
- 24 accordance with 34 CFR part 5 and makes all documents
- 25 provided to the Advisory Committee available to the public.
- 26
- 27 § 602.32 Procedures for Department review of applications
- 28 for recognition or for change in scope, compliance reports,
- 29 and increases in enrollment.

- 1 (a) After receipt of an agency's application for
- 2 initial or continued recognition, or change in scope, or an
- 3 agency's compliance report, or an agency's report submitted
- 4 under §602.31(d), Department staff publishes a notice of
- 5 the agency's application or report in the Federal Register
- 6 inviting the public to comment on the agency's compliance
- 7 with the criteria for recognition and establishing a
- 8 deadline for receipt of public comment.
- 9 (b) The Department staff analyzes the agency's
- 10 application for initial or renewal of recognition,
- 11 compliance report, or report submitted under §602.31(d) to
- 12 determine whether the agency satisfies the criteria for
- 13 recognition, taking into account all available relevant
- 14 information concerning the compliance of the agency with
- 15 those criteria and in the agency's performance with respect
- 16 to the criteria, and any previously identified
- 17 deficiencies. The analysis of an application for
- 18 recognition and, as appropriate, of a report required under
- 19 §602.31(c) or (d), includes--
- 20 (1) Observations from site visit(s), on an announced
- 21 or unannounced basis, to the agency or to a location where
- 22 agency activities such as training, review and evaluation
- 23 panel meetings, and decision meetings take place and to one
- 24 or more of the institutions or programs it accredits or
- 25 preaccredits;
- 26 (2) Review of the public comments and other third-
- 27 party information the Department staff receives by the
- 28 established deadline, and the agency's responses to the
- 29 third-party comments, as appropriate, as well as any other
- 30 information Department staff assembles for purposes of
- 31 evaluating the agency under this part; and

- 1 (3) Review of complaints or legal actions involving 2 the agency.
- 3 (c) The Department staff analyzes the materials
- 4 submitted in support of an application for expansion of
- 5 scope to ensure that the agency has the requisite
- 6 experience, compliant policies, capacity and performance
- 7 record to support the request.
- 8 (d) Department staff's evaluation of an agency may
- 9 also include a review of information directly related to
- 10 institutions or programs accredited or preaccredited by the
- 11 agency relative to their compliance with the agency's
- 12 standards, the effectiveness of the standards, and the
- 13 agency's application of those standards.
- (e) If, at any point in its evaluation of an agency
- 15 seeking initial recognition, Department staff determines
- 16 that the agency fails to demonstrate compliance with the
- 17 basic eligibility requirements in §§602.10 through 602.13,
- 18 the staff--
- 19 (1) Returns the agency's application and provides the
- 20 agency with an explanation of the deficiencies that caused
- 21 staff to take that action; and
- 22 (2) Recommends that the agency withdraw its
- 23 application and reapply when the agency can demonstrate
- 24 compliance.
- 25 (f) Except with respect to an application that has
- 26 been returned or is withdrawn under paragraph (e) of this
- 27 section, when Department staff completes its evaluation of
- 28 the agency, the staff--
- 29 (1) Prepares a written draft analysis of the agency;
- 30 (2) Sends the draft analysis including any identified
- 31 areas of non-compliance and a proposed recognition

- 1 recommendation, and all supporting documentation, including
- 2 all third-party comments the Department received by the
- 3 established deadline, to the agency;
- 4 (3) Invites the agency to provide a written response
- 5 to the draft analysis and proposed recognition
- 6 recommendation and third-party comments, specifying a
- 7 deadline that provides at least 30 days for the agency's
- 8 response;
- 9 (4) Reviews the response to the draft analysis the
- 10 agency submits, if any, and prepares the written final
- 11 analysis. The final analysis includes a recognition
- 12 recommendation to the senior Department official, as the
- 13 Department staff deems appropriate, including, but not
- 14 limited to, a recommendation to approve, deny, limit,
- 15 suspend, or terminate recognition, require the submission
- 16 of a compliance report and continue recognition pending a
- 17 final decision on compliance, or approve or deny a request
- 18 for expansion of scope; and
- 19 (5) Provides to the agency, no later than seven days
- 20 before the Advisory Committee meeting, the final staff
- 21 analysis and any other available information provided to
- 22 the Advisory Committee under §602.34(c).
- 23 (q) The agency may request that the Advisory
- 24 Committee defer acting on an application at that Advisory
- 25 Committee meeting if Department staff fails to provide the
- 26 agency with the materials described, and within the
- 27 timeframes provided, in paragraphs (f)(3) and (f)(5) of
- 28 this section. If the Department staff's failure to send
- 29 the materials in accordance with the timeframe described in
- 30 paragraph (f)(3) or (f)(5) of this section is due to the
- 31 failure of the agency to submit reports to the Department,

- 1 other information the Secretary requested, or its response
- 2 to the draft analysis, by the deadline established by the
- 3 Secretary, the agency forfeits its right to request a
- 4 deferral of its application.

- 6 § 602.33 Procedures for Department review of agencies 7 during the period of recognition.
- 8 (a) Department staff may review the compliance of a 9 recognized agency with the criteria for recognition at any 10 time--
- 11 (1) On its own initiative;
- 12 (2) At the request of the Advisory Committee; or
- 13 (3) Based on any other relevant information received,
- 14 including any third party complaint that, upon analysis,
- 15 appears credible and raises issues relevant to recognition.
- 16 (b) The review may include, but need not be limited
- 17 to, any of the activities described in §602.32(b) and (d).
- 18 (c) If, in the course of the review, Department staff
- 19 concludes that one or more deficiencies exist in the
- 20 agency's compliance with the criteria for recognition or in
- 21 the agency's effectiveness in its performance with respect
- 22 to those criteria, it--
- 23 (1) Prepares a written draft analysis of the agency's
- 24 compliance with the criteria of concern. The analysis
- 25 reflects the results of the review, and includes a
- 26 recommendation regarding what action to take with respect
- 27 to recognition. Possible recommendations include, but are
- 28 not limited to, a recommendation to limit, suspend, or
- 29 terminate recognition, or require the submission of a
- 30 compliance report and to continue recognition pending a
- 31 final decision on compliance;

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- 2 areas of non-compliance, and a proposed recognition
- 3 recommendation, and all supporting documentation to the
- 4 agency, and
- 5 (3) Invites the agency to provide a written response
- 6 to the draft analysis and proposed recognition
- 7 recommendation, specifying a deadline that provides at
- 8 least 30 days for the agency's response.
- 9 (d) If, after review of the agency's response to the
- 10 draft analysis, Department staff concludes that the agency
- 11 has not demonstrated compliance, the staff--
- 12 (1) Notifies the agency that the draft analysis will
- 13 be finalized for presentation to the Advisory Committee;
- 14 (2) Publishes a notice in the Federal Register
- 15 including, if practicable, an invitation to the public to
- 16 comment on the agency's compliance with the criteria in
- 17 question and establishing a deadline for receipt of public
- 18 comment;
- 19 (3) Provides the agency with a copy of all public
- 20 comments received and, if practicable, invites a written
- 21 response from the agency;
- 22 (4) Finalizes the staff analysis as necessary to
- 23 reflect its review of any agency response and any public
- 24 comment received; and
- 25 (5) Provides to the agency, no later than seven days
- 26 before the Advisory Committee meeting, the final staff
- 27 analysis and a recognition recommendation and any other
- 28 information provided to the Advisory Committee under
- 29 §602.34(c).
- 30 (e) If, after review of the agency's response to the
- 31 draft analysis, Department staff concludes that the agency

- 1 has demonstrated compliance with the criteria for
- 2 recognition, the staff notifies the agency of the results
- 3 of the review. If the review was requested by the Advisory
- 4 Committee, staff provides the Committee with the results of
- 5 the review.

- 7 REVIEW BY THE NATIONAL ADVISORY COMMITTEE ON INSTITUTIONAL
- 8 OUALITY AND INTEGRITY
- 9 § 602.34 Advisory Committee meetings.
- 10 (a) Department staff submits a proposed schedule to
- 11 the Chairperson of the Advisory Committee based on
- 12 anticipated completion of staff analyses.
- 13 (b) The Chairperson of the Advisory Committee
- 14 establishes an agenda for the next meeting and, in
- 15 accordance with the Federal Advisory Committee Act,
- 16 presents it to the Designated Federal Official for
- 17 approval.
- 18 (c) Before the Advisory Committee meeting, Department
- 19 staff provides the Advisory Committee with--
- 20 (1) The agency's application for recognition or for
- 21 expansion of scope, the agency's compliance report, or the
- 22 agency's report submitted under §602.31(d), and supporting
- 23 documentation;
- 24 (2) The final Department staff analysis of the agency
- 25 developed in accordance with §602.32 or §602.33, and any
- 26 supporting documentation;
- 27 (3) At the request of the agency, the agency's
- 28 response to the draft staff analysis;
- 29 (4) Any written third-party comments the Department
- 30 received about the agency on or before the established
- 31 deadline;

- 1 (5) Any agency response to third-party comments; and
- 2 (6) Any other information Department staff relied on
- 3 in developing its analysis.
- 4 (e) At least 30 days before the Advisory Committee
- 5 meeting, the Department publishes a notice of the meeting
- 6 in the Federal Register inviting interested parties,
- 7 including those who submitted third-party comments
- 8 concerning the agency's compliance with the criteria for
- 9 recognition, to make oral presentations before the Advisory
- 10 Committee.
- 11 (f) The Advisory Committee considers the materials
- 12 provided under paragraph (c) in a public meeting and
- 13 invites Department staff, the agency, and other interested
- 14 parties to make oral presentations during the meeting. A
- 15 transcript is made of all Advisory Committee meetings.
- 16 (g) The written motion regarding each agency's
- 17 recognition will be made available during the Advisory
- 18 Committee meeting. The Department will provide each
- 19 agency, upon request, with a copy of the motion on
- 20 recognition.
- 21 (h) After each meeting of the Advisory Committee at
- 22 which a review of agencies occurs, the Advisory Committee
- 23 forwards to the senior Department official its
- 24 recommendation with respect to each agency, which may
- 25 include, but is not limited to, a recommendation to
- 26 approve, deny, limit, suspend, or terminate recognition, to
- 27 grant or deny a request for expansion of scope, or to
- 28 require the agency to submit a compliance report and to
- 29 continue recognition pending a final decision on
- 30 compliance.

1 § 602.35 Responding to the Advisory Committee's

- 2 recommendation.
- 3 (a) Within ten days of the date of the Advisory
- 4 Committee meeting, the agency and Department staff may
- 5 submit written comments to the Senior Department official
- 6 on the Advisory Committee's recommendation. The agency
- 7 must simultaneously submit a copy of its written comments,
- 8 if any, to Department staff. Department staff must
- 9 simultaneously submit a copy of its written comments, if
- 10 any, to the agency.
- 11 (b) Comments may address--
- 12 (1) Any Advisory Committee recommendation that the
- 13 agency or Department staff believes is not supported by the
- 14 record;
- 15 (2) Omissions in the Advisory Committee
- 16 recommendation; and
- 17 (3) Disagreement with the Advisory Committee's
- 18 recommendation on recognition and, at the agency's or
- 19 Department staff's discretion, a draft proposed decision
- 20 for the senior Department official's consideration.
- 21 (c)(1) The agency may not submit additional
- 22 documentary evidence with its comments unless the Advisory
- 23 Committee's recognition recommendation proposes finding the
- 24 agency noncompliant with, or ineffective in its performance
- 25 with respect to, a criterion or criteria for recognition
- 26 not identified in the final Department staff analysis
- 27 provided to the Advisory Committee.
- 28 (2) Within ten days of receipt by the Department
- 29 staff of an agency's comments or new evidence, if
- 30 applicable, or of receipt by the agency of the Department
- 31 staff's comments, Department staff, the agency, or both, as

- 1 applicable, may submit a response to the senior Department
- 2 official. Simultaneously with submission, the agency must
- 3 provide a copy of any response to the Department staff.
- 4 Simultaneously with submission, Department staff must
- 5 provide a copy of any response to the agency.

- 7 REVIEW AND DECISION BY THE SENIOR DEPARTMENT OFFICIAL
- 8 § 602.36 Senior Department official's decision.
- 9 (a) The senior Department official makes a decision
- 10 regarding recognition of an agency based on the record
- 11 compiled under §§602.32, 602.33, 602.34 and 602.35
- 12 including, as applicable, the following:
- 13 (1) The materials provided to the Advisory Committee
- 14 under §602.34(c);
- 15 (2) The transcript of the Advisory Committee meeting;
- 16 (3) Written comments and responses submitted under
- 17 §602.35;
- 18 (4) New evidence submitted in accordance with
- 19 §602.35(c)(1);
- 20 (5) A communication from the Secretary referring an
- 21 issue to the senior Department official's consideration
- 22 under §602.37(e).
- 23 (b) In the event that statutory authority or
- 24 appropriations for the Advisory Committee ends, or there
- 25 are fewer duly appointed Advisory Committee members than
- 26 needed to constitute a quorum, the senior Department
- 27 official may make a decision in a recognition proceeding
- 28 based on the record compiled under §602.32 or §602.33. Any
- 29 decision made by the senior Department official absent a
- 30 recommendation from the Advisory Committee may be appealed
- 31 to the Secretary as provided in §602.37.

- 1 (c) Following consideration of an agency's recognition 2 under this section, the senior Department official issues a 3 recognition decision.
- 4 (d) Except with respect to matters referred to the 5 senior Department official under §602.37(e), the senior
- 6 Department official notifies the agency in writing of the
- 7 senior Department official's decision regarding the
- 8 agency's recognition within 90 days of the Advisory
- 9 Committee meeting.
- 10 (e) The senior Department official's decision may
- 11 include, but is not limited to, approving, denying,
- 12 limiting, suspending, or terminating recognition, granting
- 13 or denying an application for an expansion of scope, or
- 14 continuing recognition pending submission and review of a
- 15 compliance report under §§602.32 and 602.34, and review of
- 16 the report by the senior Department official under §602.35.
- 17 (1)(i) The senior Department official approves
- 18 recognition if the agency complies with the criteria for
- 19 recognition listed in subpart B of this part and if the
- 20 agency is effective in its performance with respect to
- 21 those criteria.
- 22 (ii) If the senior Department official approves
- 23 recognition, the recognition decision defines the scope of
- 24 recognition and the recognition period. The recognition
- 25 period does not exceed five years, including any time
- 26 during which recognition was continued to permit submission
- 27 and review of a compliance report.
- 28 (iii) If the scope or period of recognition is less
- 29 than that requested by the agency, the senior Department
- 30 official explains the reasons for approving a lesser scope
- 31 or recognition period.

1 (2)(i) Except as provided in paragraph (e)(3), if the 2 agency either fails to comply with the criteria for 3 recognition listed in subpart B of this part, or is not 4 effective in its performance with respect to those 5 criteria, the senior Department official denies, limits, 6 suspends, or terminates recognition. 7 (ii) If the senior Department official denies, 8 limits, suspends, or terminates recognition, the senior 9 Department official specifies the reasons for this 10 decision, including all criteria the agency fails to meet 11 and all areas in which the agency fails to perform 12 effectively with respect to the criteria. 13 (3)(i) Except as provided in paragraph (2), if a 14 recognized agency fails to demonstrate compliance or 15 effective performance in one or more areas, but the senior 16 Department official concludes that the agency will 17 demonstrate or achieve compliance with the criteria for 18 recognition and effective performance with respect to those 19 criteria within twelve months or less, the senior 20 Department official may continue the agency's recognition, 21 pending submission by the agency of a compliance report, 22 review of the report under §§602.32 and 602.34, and review 23 of the report by the senior Department official under this 24 section. In such a case, the senior Department official specifies the criteria the compliance report must address, 25 26 and a time period, not longer than twelve months, during 27 which the agency must achieve compliance and effective 28 performance. The compliance report documenting compliance 29 and effective performance is due not later than 30 days

after the end of the period specified in the senior

Department official's decision.

30

- 1 (ii) If, following submission of a compliance report,
- 2 the senior Department official determines that an agency
- 3 has not complied with the criteria for recognition, or has
- 4 not demonstrated effective performance with respect to
- 5 those criteria, during the time period specified by the
- 6 senior Department official in accordance with paragraph
- 7 (3)(i), the senior Department official denies, limits,
- 8 suspends, or terminates recognition, except, in
- 9 extraordinary circumstances, upon a showing of good cause
- 10 for an extension of time as determined by the senior
- 11 Department official and detailed in the senior Department
- 12 official's decision. If the senior Department official
- 13 determines good cause for an extension has been shown, the
- 14 senior Department official specifies the length of the
- 15 extension and what the agency must do during it to merit a
- 16 renewal of recognition.
- 17 (f) If the senior Department official determines,
- 18 based on the record, that a decision to deny, limit,
- 19 suspend, or terminate an agency's recognition may be
- 20 warranted based on a finding that the agency is
- 21 noncompliant with, or ineffective in its performance with
- 22 respect to, a criterion or criteria of recognition not
- 23 identified earlier in the proceedings as an area of
- 24 noncompliance, the senior Department official provides --
- 25 (1) The agency with an opportunity to submit a
- 26 written response and documentary evidence addressing the
- 27 finding; and
- 28 (2) The staff with an opportunity to present its
- 29 analysis in writing.
- 30 (g) If information regarding an agency, but not
- 31 contained in the record, comes to the senior Department

- 1 official's attention while a decision regarding the
- 2 agency's recognition is pending before the senior
- 3 Department official, and if the senior Department official
- 4 concludes the recognition decision should not be made
- 5 without consideration of the information, the senior
- 6 Department official either--
- 7 (1)(i) Does not make a decision regarding recognition
- 8 of the agency; and
- 9 (ii) Refers the matter to Department staff for review
- 10 and analysis under §§602.32 or 602.33, as appropriate, and
- 11 consideration by the Advisory Committee under §602.34; or
- 12 (2)(i) Provides a copy or summary of the information
- 13 to the agency and Department staff;
- (ii) Permits the agency to respond to the senior
- 15 Department official and the Department staff in writing,
- 16 and to include additional evidence relevant to the issue,
- 17 and specifies a deadline;
- 18 (iii) Provides Department staff with an opportunity
- 19 to respond in writing to the agency's submission under
- 20 paragraph (ii), specifying a deadline; and
- 21 (iv) Issues a recognition decision based on the
- 22 record described in paragraph (a), as supplemented by the
- 23 information provided under this paragraph.
- 24 (h) No agency may submit information to the senior
- 25 Department official, or ask others to submit information on
- 26 its behalf, for purposes of invoking paragraph (g).
- 27 (i) If the senior Department official does not reach
- 28 a final decision to approve, deny, limit, suspend, or
- 29 terminate an agency's recognition before the expiration of
- 30 its recognition period, the senior Department official

- 1 automatically extends the recognition period until a final 2 decision is reached.
- 3 (j) Unless appealed in accordance with §602.37, the
- 4 senior Department official's decision is the final decision
- 5 of the Secretary.

- 7 APPEAL RIGHTS AND PROCEDURES
- 8 §602.37 Appealing the senior Department official's
- 9 decision to the Secretary.
- 10 (a) The agency may appeal the senior Department
- 11 official's decision to the Secretary. Such appeal stays
- 12 the decision of the senior Department official until final
- 13 disposition of the appeal. If an agency wishes to appeal,
- 14 the agency must--
- 15 (1) Notify the Secretary and the senior Department
- 16 official in writing of its intent to appeal the decision no
- 17 later than ten days after receipt of the decision;
- 18 (2) Submit its appeal to the Secretary in writing no
- 19 later than 30 days after receipt of the decision; and
- 20 (3) Provide the senior Department official with a
- 21 copy of the appeal at the same time it submits the appeal
- 22 to the Secretary.
- 23 (b) The senior Department official may file a written
- 24 response to the appeal. To do so, the senior Department
- 25 official must--
- 26 (1) Submit a response to the Secretary no later than
- 27 30 days after receipt of a copy of the appeal; and
- 28 (2) Provide the agency with a copy of the senior
- 29 Department official's response at the same time it is
- 30 submitted to the Secretary.

- 1 (c) Neither the agency nor the senior Department 2 official may include in its submission any new evidence it 3 did not submit previously in the proceeding.
- 4 (d) On appeal, the Secretary makes a recognition
- 5 decision, as described in §602.36(e), except that any
- 6 required compliance report is due within 30 days after the
- 7 end of the period specified in the Secretary's decision.
- 8 The Secretary renders a final decision after taking into
- 9 account the senior Department official's decision, the
- 10 agency's written submissions on appeal, the senior
- 11 Department official's response to the appeal, if any, and
- 12 the entire record before the senior Department official.
- 13 The Secretary notifies the agency in writing of the
- 14 Secretary's decision regarding the agency's recognition.
- 15 (e) If the Secretary determines, based on the record,
- 16 that a decision to deny, limit, suspend or terminate an
- 17 agency's recognition may be warranted based on a finding
- 18 that the agency is noncompliant with, or ineffective in its
- 19 performance with respect to, a criterion or criteria for
- 20 recognition not identified as an area of noncompliance
- 21 earlier in the proceedings, the Secretary, without further
- 22 consideration of the appeal, refers the matter to the
- 23 senior Department official for consideration of the issue
- 24 under §602.36(f). After the senior Department official
- 25 makes a decision, the agency may, if desired, appeal that
- 26 decision to the Secretary.
- 27 (f) If information regarding an agency, but not
- 28 contained in the record, comes to the Secretary's attention
- 29 while a decision regarding the agency's recognition is
- 30 pending before the Secretary, and if the Secretary
- 31 concludes the recognition decision should not be made

- 1 without consideration of the information, the Secretary
- 2 either--
- 3 (1)(i) Does not make a decision regarding recognition
- 4 of the agency; and
- 5 (ii) Refers the matter to Department staff for review
- 6 and analysis under §§602.32 or 602.33, as appropriate, and
- 7 review by the Advisory Committee under §602.34; and
- 8 consideration by the senior Department official under
- 9 §602.36; or
- 10 (2)(i) Provides a copy or summary of the information
- 11 to the agency and the senior Department official;
- 12 (ii) Permits the agency to respond to the Secretary
- 13 and the senior Department official in writing, and to
- 14 include additional evidence relevant to the issue, and
- 15 specifies a deadline;
- 16 (iii) Provides the senior Department official with an
- 17 opportunity to respond in writing to the agency's
- 18 submission under paragraph (ii), specifying a deadline; and
- 19 (iv) Issues a recognition decision based on all the
- 20 materials described in paragraphs (d) and (f) of this
- 21 section.
- 22 (g) No agency may submit information to the senior
- 23 Department official, or ask others to submit information on
- 24 its behalf, for purposes of invoking paragraph (f).
- 25 (h) If the Secretary does not reach a final decision
- 26 on appeal to approve, deny, limit, suspend, or terminate an
- 27 agency's recognition before the expiration of its
- 28 recognition period, the Secretary automatically extends the
- 29 recognition period until a final decision is reached.

- 1 § 602.38 Contesting the Secretary's final decision to
- deny, limit, suspend, or terminate an agency's recognition.
- 3 An agency may contest the Secretary's decision under
- 4 this part in the Federal courts as a final decision in
- 5 accordance with applicable Federal law. Unless otherwise
- 6 directed by the court, a decision of the Secretary to deny,
- 7 limit, suspend, or terminate the agency's recognition is
- 8 not stayed during an appeal in the Federal courts.

[Note: subpart D is being removed]

Proposed Regulatory Language Team III – Accreditation

Origin: ED

Issue: Direct Assessment Program

Statutory Cite: HEA section 481(b)(4)

Regulatory Cites: 34 CFR 602.3

Summary of Changes:

The Higher Education Act provides for eligible educational programs to include instructional programs that use direct assessment of a student's learning, or recognize the direct assessment of a student's learning by others, in lieu of measuring student learning in credit hours or clock hours. This language amends current accreditation regulations to provide for a definition of direct assessment program which mirrors the definition found in the student assistance general provisions and modifies the definition of "scope of recognition" to incorporate direct assessment programs, if applicable.

Change:

§ 602.3 What definitions apply to this part?

The following definitions apply to this part.

* * *

<u>Direct assessment program means an instructional</u>

program that, in lieu of credit hours or clock hours as a

measure of student learning, utilizes direct assessment of

student learning, or recognizes the direct assessment of

student learning by others.

* * *

Scope of recognition or scope means the range of accrediting activities for which the Secretary recognizes an agency. The Secretary may place a limitation on the scope of an agency's recognition for title IV, HEA

purposes. Except with respect to programs approved by the Secretary under 34 CFR 668.10, scope does not include accreditation or preaccreditation granted to or covering any program offered in whole or in part as a direct assessment program. The Secretary's designation of scope defines the recognition granted according to--

* * *

Proposed Regulatory Language Team III – Accreditation

Origin: HEOA

Issue: Distance education and correspondence education

Statutory cites: HEOA sections 495(1)(A) and (5)

Amends HEA section 496(a)(4)(B) and (q)

See pages 2-3 and 9 of statutory language handout

Regulatory cites: 34 CFR 602.03, 602.16, 602.17, 602.18, and 602.27

Summary of changes:

Amends current regulations regarding change of scope and agency standards to include references to distance education and correspondence education and to require processes to authenticate distance education and correspondence education students.

Changes:

NOTE: The changes in the scope of recognition definition in § 602.3 reflect the changes to the definition proposed in issue #9.

§ 602.3 What definitions apply to this part?

The following definitions apply to this part:

* * *

Scope of recognition or scope means the range of accrediting activities for which the Secretary recognizes an agency. The Secretary may place a limitation on the scope of an agency's recognition for title IV, HEA purposes. Except with respect to programs approved by the Secretary under 34 CFR 668.10, scope does not include accreditation or preaccreditation granted to or covering any program offered in whole or in part as a direct assessment program. The Secretary's designation of scope defines the recognition granted according to—

* * *

(5) Coverage of accrediting activities related to distance education or **correspondence education**.

§ 602.16 Accreditation and preaccreditation standards.

* * * * *

- (b) If the agency only accredits programs and does not serve as an institutional accrediting agency for any of those programs, its accreditation standards must address the areas in paragraph (a)(1) of this section in terms of the type and level of the program rather than in terms of the institution.
- (c) If the agency has or seeks to include within its scope of recognition the evaluation of the quality of institutions or programs offering distance education or correspondence education, the agency's standards must effectively address the quality of an institution's distance education or correspondence education in the areas identified in paragraph (a)(1). The agency is not required to have separate standards for the evaluation of distance education or correspondence education;

Reorder current (c) and (d) as (d) and (e)

§ 602.17 Application of standards in reaching an accrediting decision.

* * * * *

(g) Requires institutions that offer distance education or correspondence education to have processes in

place through which the institution establishes that the student who registers in a distance education or correspondence education course or program is the same student who participates in and completes the course or program and receives the academic credit. The agency meets this requirement if it--

- (1) Requires institutions to verify the identity of a student who participates in class or coursework by using such methods as--
- (i) A secure login and pass code, randomly generated personal questions, or proctored examinations; and
- (ii) New identification technologies as they become widely accepted; and
- (2) Makes clear that institutions should not use or rely on technologies that interfere with student privacy.

§ 602.18 Ensuring consistency in decision-making.

The agency must consistently apply and enforce its standards that respect the stated mission of the institution, including religious mission, and that to ensure that the education or training offered by an institution or program, including any offered through distance education or correspondence education, is of sufficient quality to achieve its stated objective for the duration of any accreditation or preaccreditation period granted by the agency. The agency meets this requirement if the agency--

NOTE: The changes in §602.27 reflect the restructuring of the section presented in issue #14.

§ 602.27 Other information an agency must provide the Department.

- (a) The agency must submit to the Department--
- (a) (1) A copy of any annual report it prepares;
- (b) (2) A copy, updated annually, of its directory of accredited and preaccredited institutions and programs.
- (c) (3) A summary of the agency's major accrediting activities during the previous year (an annual data summary), if requested by the Secretary to carry out the Secretary's responsibilities related to this part;
- (d) (4) Any proposed change in the agency's policies, procedures, or accreditation or preacccreditation standards that might alter its--
- (i) Scope of recognition, except as provided in paragraph (5); or
 - (ii) Compliance with the criteria for recognition;
- (5) Notification that the agency is expanding its scope of recognition to include distance education or correspondence education, as applicable. Such an expansion of scope is effective on the date the Department receives the notification.

Issues #11 and #12

Proposed Regulatory Language Team III - Accreditation

Origin: HEOA and ED

Issue: Monitoring of Institutions and Programs Throughout

Period; Operating Procedure – Growth Monitoring

Statutory Cite: Section 496(c)(1), (c)(2), (q)

Regulatory Cite: 34 CFR 602.19

Summary of Changes:

Modifies current regulations to incorporate changes put forward in HEOA regarding an agency's need to monitor enrollment growth at its accredited institutions after a change of scope to include distance education or correspondence education is effected by means of notice to the Secretary; and those programs at institutions experiencing significant growth. The proposed amendments also incorporate more specificity in terms of what an agency should be monitoring and the frequency of that monitoring.

Changes:

§ 602.19 Monitoring and reevaluation of accredited institutions and programs.

- (b) The agency must monitor institutions or programs throughout their accreditation or preaccreditation period by requiring periodic reports and to ensure that they remain in compliance with the agency's standards. This includes conducting special evaluations or site visits, as necessary.
- (c) The agency must monitor the growth of programs at institutions experiencing significant enrollment growth, as reasonably defined by the agency.
- (d) The agency must monitor overall growth of the institutions it accredits and, no less frequently than

annually, collect headcount enrollment data from those institutions.

- (e) For the purposes of determining the need for agency review of the status of the institution or program, the agency must regularly collect and analyze key data and performance indicators. These may include but are not limited to--
 - (1) Financial audits or other financial information;
- (2) Retention rates, completion or graduation rates, and job placement rates; and
- (3) State licensing examination pass rates or other measures of student success.
- (f) Any agency that has notified the Secretary of a change in its scope in accordance with §602.27(a)(5) must monitor the headcount enrollment of each institution it has accredited that offers distance education or correspondence education. If the institution has experienced an increase in headcount enrollment of fifty percent or more within one institutional fiscal year, the agency must report that information to the Secretary within 30 days of acquiring such data.
- (g) The agency must demonstrate it has, and effectively applies, a set of monitoring and reevaluation approaches that enables the agency to identify potential problems with an institution's or program's continued compliance with agency standards and that takes into account institutional or program strengths and stability. This provision does not require institutions or programs to provide annual reports on each specific accreditation criterion.

Proposed Regulatory Language Team III - Accreditation

Origin: ED

Issue: Substantive Change

Statutory Cites: HEA section 496(a)(1), (a)(4), (c)(1), (c)(2), (c)(4), (c)(5),

498(i)

Regulatory Cite: 34 CFR 602.22

Summary of Changes:

Amends the descriptions of substantive change to include a change in scope of existing offerings rather than a change in content and a change in the level of program offerings in any direction, and adds three new types of changes. The additions include the contracting out of more than 25 percent of a program to organizations not eligible to participate in the title IV student financial aid programs; the establishment of a permanent additional location at a site previously operated by another institution at which the institution provided a teach-out; and the acquisition of an institution or program or location of another institution. Requires the agency's substantive change policy to list those changes sufficient to require a comprehensive review and provides greater flexibility to agencies in preapproving multiple locations. Finally, insures that if substantive changes are approved, they are effective going forward as part of the institution's accreditation.

Changes:

§ 602.22 Substantive change.

- (a) * * *
- (2) The agency's definition of a substantive change includes at least the following types of change:

* * *

(iii) The addition of courses or programs that represent a significant departure <u>from the academic content</u> of existing offerings of educational programs in either content or method of delivery, from those that were offered when the agency last evaluated the institution.

(iv) The addition of courses or programs at a degree or credential level <u>different from</u> above that which is included in the institution's current accreditation or preaccreditation.

* * *

- (vii) The establishment of an additional location geographically apart from the main campus at which the institution offers at least 50 percent of an educational program.
- (vii) If the agency's accreditation of an institution enables the institution to seek eligibility to participate in title IV HEA programs, the entering into a contract under which an institution or organization not certified to participate in the title IV programs offers more than 25 percent of one or more of the accredited institution's educational programs.
- (vii)(viii)(A) If the agency's accreditation of an
 institution enables it to seek eligibility to participate
 in title IV HEA programs, the establishment of an
 additional location geographically apart from the main
 campus at which the institution offers at least 50 percent
 of an educational program. An addition of such a location
 must be approved by the agency in accordance with paragraph
 (c) of this section unless the accrediting agency
 determines, and issues a written determination stating that
 the institution has--
- (1) Successfully completed at least one cycle of accreditation of maximum length offered by the agency and one renewal, or has been accredited for at least ten years;

- (2) At least three additional locations that the agency has approved; and
- (3) Met criteria established by the agency indicating sufficient capacity to add additional locations without individual prior approvals, including at a minimum satisfactory evidence of a system to ensure quality across a distributed enterprise that includes--
 - (\underline{i}) Clearly identified academic control;
 - (<u>ii</u>) Regular evaluation of the locations;
- (<u>iii</u>) Adequate faculty, facilities, resources, and academic and student support systems;
 - (<u>iv</u>) Financial stability; and
 - (\underline{v}) Long-range planning for expansion.
- (B) The agency's procedures for approval of multiple locations, pursuant to (viii)(A), must require timely reporting to the agency of every additional location established under this approval.
- (C) Each agency determination or redetermination to preapprove the addition of multiple locations under (viii)(A) must be of limited duration and may not exceed five years.
- (D) The agency may not preapprove an institution's addition of multiple locations under (viii)(A) after the institution undergoes a change in ownership resulting in a change in control as defined in 34 CFR 600.31 until the institution demonstrates that it meets the conditions for the agency to preapprove multiple locations described in this paragraph.
- (ix) The acquisition of any other institution or any program or location of another institution.

- (x) The addition of a permanent location at a site at which the institution is conducting a teach-out for students of another institution that has ceased operating before all students have completed their program of study.
- (3) The agency's substantive change policy must define when the changes made or proposed by an institution are or would be sufficiently extensive to require the agency to conduct a new comprehensive evaluation of that institution.
- to grant prior approval of the substantive change.

 However, these procedures must specify a prospective effective date on which the change is included in the program's or institution's accreditation. An agency may designate the date of a change in ownership as the effective date of its approval of that substantive change if the accreditation decision is made within 30 days of the change in ownership. Except as provided in paragraph (c) of this section, the agency's procedures for approval of multiple locations these may, but need not, require a visit by the agency.
- (c) If the agency's accreditation of an institution enables the institution to seek eligibility to participate in title IV, HEA programs, the agency's procedures for the approval of an additional location described in paragraph (a)(2)(vii)(viii) of this section must provide for a determination determine if of the institution's has the fiscal and administrative capacity to operate the additional location. In addition, the agency's procedures must include--

* * *

(2) An effective mechanism for conducting, at reasonable intervals, visits to <u>a representative sample of</u> additional locations of institutions that operate more than three additional locations; and

Proposed Regulatory Language Team III - Accreditation

Origin: ED

Issue: Record Keeping and Confidentiality

Statutory Cites: HEA sections 496(a)(1), (a)(7), (a)(8), (c)(7), (c)(8),

(c)(9), (n) and (o)

Regulatory Cites: 34 CFR 602.15 (b), 602.27(f), and 602.31 (g)

Summary of Changes:

Amends current regulations to address the need for accurate and timely record keeping as required in the HEA while reducing the burden on accrediting agencies, and to insure the claims of confidentiality of records provided to the Department are clear and understandable and in accordance with statute.

Changes:

§ 602.15 Administrative and fiscal responsibilities.

- (b) The agency maintains complete and accurate records of--
- (1) Its last two full accreditation or preaccreditation reviews—of each institution or program, including on-site evaluation team reports, the institution's or program's responses to on-site reports, periodic review reports, any reports of special reviews conducted by the agency between regular reviews, and a copy of the institution's or program's most recent self-study; and
- (2) All decisions <u>made throughout an institution's or</u>
 program's affiliation with the agency regarding the
 accreditation and preaccreditation of any institution or

program <u>and substantive changes</u>, including all correspondence that is significantly related to those decisions.

* * * * *

§ 602.27 Other information an agency must provide the Department.

- (a) The agency must submit to the Department--
- (a) (1) A copy of any annual report it prepares;
- (b) (2) A copy, updated annually, of its directory of accredited and preaccredited institutions and programs;
- (c) (3) A summary of the agency's major accrediting activities during the previous year (an annual data summary), if requested by the Secretary to carry out the Secretary's responsibilities related to this part;
- (d) (4) Any proposed change in the agency's policies, procedures, or accreditation or preaccreditation standards that might alter its--
 - (1) (i) Scope of recognition; or
- (2) (ii) Compliance with the criteria for recognition;

[NOTE: The addition of (5) below reflects a change made in issue #10 and conforms with the restructure of §602.27]

(5) Notification that the agency has expanded its scope of recognition to include distance education or correspondence education, as applicable;

 $(e)(\underline{6})$ The name of any institution or program it accredits that the agency has reason to believe is failing to meet its title IV, HEA program responsibilities or is

engaged in fraud or abuse, along with the agency's reasons for concern about the institution or program; and

- (f)(7) If the Secretary requests, information that may bear upon an accredited or preaccredited institution's compliance with its title IV, HEA program responsibilities, including the eligibility of the institution or program to participate in title IV, HEA programs. The Secretary may ask for this information to assist the Department in resolving problems with the institution's participation in the Title IV, HEA programs.
- (b) An agency must not establish or maintain a policy of providing notification to an institution of the agency's contact with the Department under paragraphs (a)(6) or (a)(7). The agency must comply with a request from the Department to consider such contact confidential.

* * * * *

§ 602.31(g) Agency submissions to the Department.

[NOTE: this section reflects the restructuring in issues # 7 and # 8.]

- (f) <u>Public availability of agency records to the</u> Department.
- (1) The Secretary's processing and decision making on requests for public disclosure of agency material reviewed under this part are governed by the Freedom of Information Act, 5 U.S.C. §552; the Trade Secrets Act, 18. U.S.C §1905; the Privacy Act of 1974, as amended 5 U.S.C. §552a; the Federal Advisory Committee Act, 5 U.S.C. Appdx. 1; and all other applicable laws. does not make available to the

public any confidential agency materials a Department employee reviews during the evaluation of either the agency's application for recognition or the agency's compliance with the criteria for recognition. <u>In</u> recognition proceedings, agencies must--

- (i) Redact information that would identify individuals or institutions that is not essential to the Department's review of the agency;
- (ii) Make a good faith effort to designate all business information within agency submissions that the agency believes would be exempt from disclosure under exemption 4 of the Freedom of Information Act (FOIA), 5

 U.S.C. §552(b)(4). A blanket designation of all information contained within a submission or of a category of documents as meeting this exemption will not be considered a good-faith effort and will be disregarded;
- (iii) Identify any other material the agency believes would be exempt from public disclosure under FOIA, the factual basis for the request, and any legal basis the agency has identified for withholding the document from disclosure; and
- (iv) Ensure documents submitted are only those required for Department review or as requested by Department officials.
- (2) The Secretary processes FOIA requests in accordance with 34 CFR part 5 and makes all documents provided to the National Advisory Committee on Institutional Quality and Integrity available to the public.

Proposed Regulatory Language Team III - Accreditation

Origin: HEOA

Issue: Due process and appeals

Statutory cites: HEOA section 495(1)(C)

Amends HEA 496(a)

See pages 3-4 of statutory language handout

Regulatory cites: 34 CFR 602.18, 602.23(a) and 602.25

Summary of changes:

Modifies current regulations regarding consistency in decision-making and due process to include (1) clear standards for accreditation, and (2) expanded due process requirements.

Changes:

§ 602.18 Ensuring consistency in decision-making.

The agency must consistently apply and enforce its standards that respect the stated mission of the institution, including religious mission, and that to ensure that the education or training offered by an institution or program, including any offered through distance education, or correspondence education, is of sufficient quality to achieve its stated objective for the duration of any accreditation or preaccreditation period granted by the agency. The agency meets this requirement if the agency--

(a) Has written specification of the requirements for accreditation and preaccreditation that include clear standards for an institution or program to be accredited;

(a) (b) Has effective controls against the inconsistent application of the agency's standards;

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- (b) (c) Bases decisions regarding accreditation and preaccreditation on the agency's published standards; and
- (c) (d) Has a reasonable basis for determining that the information the agency relies on for making accrediting decisions is accurate.
- (e) Provides the institution or program with a detailed written report that assesses the institution's or program's compliance with the agency's standards, including any deficiencies identified by the agency.

§ 602.23 Operating procedures all agencies must have.

- (a) The agency must maintain and make available to the public, upon request, written materials describing--
- (1) Each type of accreditation and preaccreditation it grants;
- (2) The procedures that institutions or programs must follow in applying for accreditation or preaccreditation;
- (3) The standards and procedures it uses to determine whether to grant, reaffirm, reinstate, restrict, deny, revoke, terminate, or take any other action related to each type of accreditation and preaccreditation that the agency grants;
- (4) The institutions and programs that the agency currently accredits or preaccredits and, for each institution and program, the year the agency will next review or reconsider it for accreditation or preaccreditation; and
- (5) The names, academic and professional qualifications, and relevant employment and organizational affiliations of--

- (i) The members of the agency's policy and decision-making bodies; and
- (ii) The agency's principal administrative staff.
 * * * * *
 - (c) The accrediting agency must--
- any complaint it receives against an accredited institution or program that is related to the agency's standards or procedures. The agency may not complete its review and make a decision regarding a complaint unless, in accordance with published procedures, it ensures that the institution or program has sufficient opportunity to provide a response to the complaint.

* * * * *

§ 602.25 Due process.

The agency must demonstrate that the procedures it uses throughout the accrediting process satisfy due process. The agency meets this requirement if the agency does the following:

(a) Provides adequate written specification of its requirements, including clear standards, for an institution or program to be accredited or preaccredited;

— (a) The agency uses (b) Uses procedures that afford an institution or program a reasonable period of time to comply with the agency's requests for information and documents.

(c) Provides written specification of any deficiencies identified at the institution or program examined.

- (d) Provides sufficient opportunity for a written response by an institution or program regarding any deficiencies identified by the agency, to be considered by the agency within a timeframe determined by the agency, and before any adverse action is taken.
- (b) (e) The agency n Notifies the institution or program in writing of any adverse accrediting action or an action to place the institution or program on probation or show cause. The notice describes the basis for the action.
- (c) The agency permits the institution or program the opportunity to appeal an adverse action and the right to be represented by counsel during that appeal. If the agency allows institutions or programs the right to appeal other types of actions, the agency has the discretion to limit the appeal to a written appeal.
- (f) Provides an opportunity, upon written request of an institution or program, for the institution or program to appeal any adverse action, orally or in writing, at the option of the institution, prior to the action becoming final.
- (1) The appeal must take place at a hearing before an appeals panel that--
- (i) May not include current members of the agency's decision-making body that took the initial adverse action.
 - (ii) Is subject to a conflict of interest policy.
- (2) The agency must recognize the right of the institution or program to employ counsel to represent the institution or program during its appeal, including to make any presentation, orally or in writing, at the option of the institution, that the agency permits the institution or program to make on its own during the appeal.

- (3) The agency must provide for a process, in accordance with written procedures, through which an institution or program may seek review of new financial information if all of the following conditions are met:
- (i) The financial information was unavailable to the institution or program prior to the determination described under paragraph (e).
- (ii) The financial information provided bears

 materially on the financial deficiencies identified by the agency.
- (iii) The financial information meets the criteria of significance and materiality, as defined by the agency.
- (iv) In the absence of such new financial information, the appeals panel would affirm a final adverse action based solely upon the institution's or program's failure to meet an agency standard pertaining to finances.
- (4) Any determination by the agency made with respect to the new financial information described in paragraph (3) is not separately appealable by the institution or program.
- $\frac{(d)}{(g)}$ The agency notifies the institution or program in writing of the result of its appeal and the basis for that result.

Proposed Regulatory Language Team III – Accreditation

Origin: HEOA

Issue: Operating procedures – Summary of agency actions

Statutory cites: HEOA section 495(2)(D)

Amends HEA section 496(c)(7)

See page 6 of statutory language handout

Regulatory cite: 34 CFR 602.26

Summary of change:

Amends current regulations on information made available to the Department, State licensing or authorizing authorities and the public.

Change:

§ 602.26 Notification of accrediting decisions.

- (b) Provides written notice of the following types of decisions to the Secretary, the appropriate State licensing or authorizing agency, and the appropriate accrediting agencies at the same time it notifies the institution or program of the decision, but no later than 30 days after it reaches the decision:
- (1) A final decision to place an institution or program on probation or an equivalent status.
- (2) A final decision to deny, withdraw, suspend, revoke, or terminate the accreditation or preaccreditation of an institution or program.
- (3) A final decision to take any other adverse action not listed in paragraph (b)(2);

- (c) Provides written notice to the public of the decisions listed in paragraphs (b)(1) $_{\underline{\prime}}$ and (b)(2), and (b)(3) of this section within 24 hours of its notice to the institution or program
- (d) For any decision listed in paragraph (b)(2) of this section, makes available to the Secretary, the appropriate State licensing or authorizing agency, and the public upon request, no later than 60 days after the decision, a brief statement summarizing the reasons for the agency's decision and the official comments ; if any, that the affected institution or program may wish to make with regard to that decision, or evidence that the affected institution has been offered the opportunity to comment;