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## UNITED STATES DEPARTMENT OF EDUCATION OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES

July 1, 2023

Honorable Eliezer Ramos Parés Secretary Puerto Rico Department of Education P.O. Box 190759 San Juan, Puerto Rico 00919

Dear Secretary Ramos Parés:

We have approved Puerto Rico's application for Federal fiscal year (FFY) 2023 funds under Part B of the Individuals with Disabilities Education Act (IDEA Part B). The effective date of this grant award is July 1, 2023.

Our approval is based on our review of the IDEA Part B application submitted by the Puerto Rico Department of Education (PRDE) to the U.S. Department of Education (Department), Office of Special Education Programs (OSEP), on May 19, 2023, including the assurances provided in Section II and incorporated by reference to this letter as noted in Enclosure A. Our approval is also based on the PRDE's certification in Section II.D of its FFY 2023 application (Enclosure B) that PRDE's provisions meet the requirements of IDEA Part B as found in Public Law 108-446, and that PRDE will operate its Part B program in accordance with all of the required assurances and certifications, consistent with 34 C.F.R. §§ 76.104.

In addition, our approval is based on PRDE's submission of the form required under Section 427 of the General Education Provisions Act (GEPA). Going forward, for future IDEA grant applications, PRDE must annually review and, if necessary and appropriate, revise its GEPA Section 427 form and submit the revised form as part of its grant application.

Please note that OSEP Memorandum 23-02, dated February 24, 2023, explained the impact of recent amendments to the Copyright Act, 17 U.S.C. §§ 121, on certain terms relevant to Assurance 23a or 23b related to accessible instructional materials as reflected in PRDE's FFY 2023 application for funds under IDEA Part B. As a result, the term "blind and other persons with print disabilities" has been removed from the Copyright Act and replaced with "eligible person," and the term "specialized format" has been removed and replaced with the term "accessible format." Although at this time Congress has not made conforming amendments to Section 612(a)(23) of IDEA, the Department construes Assurances 23a and 23b as incorporating the terms "eligible person" and "accessible format."

PRDE's enclosed IDEA Part B grant awards are being released subject to FFY 2022 Department-wide Specific Conditions (which are represented in Enclosure E of this letter and incorporated in this grant letter by this reference). These Specific Conditions are being imposed pursuant to the Department's authority in IDEA Section 616(g) and 2 C.F.R. §§ 200.208 and 3474.10. As noted in OSEP's June 21, 2023, letter, PRDE has resolved the Programmatic Specific Conditions imposed on its FFY 2022 IDEA Part B grant award.

Please note that as part of PRDE's application for FFY 2023 IDEA Part B funds, PRDE has provided a certification, pursuant to 34 C.F.R. § 76.104, that its application meets the

requirements of IDEA Part B and that PRDE will operate its Part B program in accordance with all of the required assurances and certifications. Any changes made by PRDE, after OSEP approval, to information that is a part of the PRDE's Part B application, must meet the public participation requirements in 34 C.F.R. § 300.165.

Enclosed are PRDE's FFY 2023 grant awards for funds currently available under the Consolidated Appropriations Act, 2023 (Public Law 117-328) for the IDEA Part B Section 611 (Grants to States) and Section 619 (Preschool Grants) programs. These funds are available for obligation by States from July 1, 2023, through September 30, 2025, in accordance with 34 C.F.R. § 76.709.

The amount in PRDE's award for Section 619 represents the full amount of funds to which PRDE is entitled. However, the amount shown in PRDE's award for the Section 611 program is only part of the total funds that will be awarded to PRDE for FFY 2023. Of the \$14,193,704,000 appropriated for Section 611 in FFY 2023, \$4,910,321,000 is available for awards on July 1, 2023, and \$9,283,383,000 will be available for awards on October 1, 2023. Under the Section 611 formula, in a year in which the amount available for allocations to States increases from the prior year, subject to certain maximum and minimum funding requirements, State allocations are based on the amount that each State received under Section 611 for FFY 1999, the relative population of children in the age range for which each State ensures the availability of a free appropriate public education (FAPE) to children with disabilities, and the relative population of children living in poverty in the age range for which each State ensures the availability of FAPE to children with disabilities.<sup>1</sup>

For FFY 2023, the appropriation for the Preschool Grants program is \$420,000,000. Under the Section 619 formula in a year in which the amount available for allocations to States remains the same or increases from the prior year, State allocations, subject to certain maximum and minimum funding requirements, are based on the amount that each State received under Section 619 for FFY 1997, the relative population of children aged three through five, and the relative population of all children aged three through five living in poverty.

Enclosure C provides a short description of how Section 611 funds were allocated and how those funds can be used. In addition, Table I in Enclosure C shows funding levels for distribution of Section 611 funds and the parameters for within-State allocations.

Enclosure D provides a short description of how Section 619 funds were allocated and how those funds can be used. In addition, Table II in Enclosure D shows State-by-State funding levels for distribution of Section 619 funds.

<sup>&</sup>lt;sup>1</sup> The amount that a State's allocation may increase from one year to the next is capped at the amount the State received in the prior year multiplied by the sum of 1.5 percent and the percentage increase in the total amount appropriated for Part B of IDEA from the prior year. Additionally, the maximum amount that a State may receive in any fiscal year is calculated by multiplying the number of children with disabilities ages 3 through 21 served during the 2004-2005 academic year in that State by 40 percent of the annual per pupil expenditure, adjusted by the rate of annual change in the sum of 85 percent of the children aged 3 through 21 for whom that State ensures the availability of FAPE and 15 percent of the children living in poverty. Because there are multiple caps, in any year the "effective cap" on a State's allocation is the lowest cap for that State.

Section 611(e)(1)(C) of the IDEA provides that "[p]rior to expenditure of funds under this paragraph [Section 611(e)(1) concerning funds for State administration], the State shall certify to the Secretary that the arrangements to establish responsibility for services pursuant to [S]ection 612(a)(12)(A) are current." We read this provision to mean that if a State does not have interagency agreements or other arrangements in place to establish responsibility for the provision of services, the State may not expend funds available to the State under Section 611(e)(1) [State administration funds] until the State has these agreements or arrangements in place.

Under IDEA Section 605, the Office of Management and Budget Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (OMB Uniform Guidance) in 2 C.F.R. Part 200, and 34 C.F.R. § 300.718, the State must request prior approval from OSEP for certain State-level activities or expenses. PRDE did not submit a participant support cost request with its grant application. If PRDE plans to use its FFY 2023 IDEA Part B grant funds for such costs, and those costs fall outside of the scope of the 2019 FAQs, it must submit a request for prior approval to which OSEP will respond separate from the grant letter.

Under Section 608(a)(2) of the IDEA, each State that receives funds under IDEA Part B is required to inform, in writing, local educational agencies located in the State of any State-imposed rule, regulation, or policy that is not required by IDEA or Federal regulations. A State may use the same list of State-imposed rules, regulations, and policies that it was required to submit to the Department in Section IV of its IDEA Part B application for this purpose.

In Section V.A of its IDEA Part B application, pursuant to the authority in IDEA Section 618(a)(3), PRDE was required to submit data on the total amount of State financial support made available for special education and related services for children with disabilities in State fiscal year (SFY) 2021 and SFY 2022. If OSEP receives information through audits, fiscal monitoring or other means that raises questions about the data PRDE has provided in Section V.A, OSEP will follow up with PRDE.

Section 604 of the IDEA provides that "[a] State shall not be immune under the 11th amendment to the Constitution of the United States from suit in Federal court for a violation of this [Act]." Section 606 provides that each recipient of assistance under the IDEA make positive efforts to employ and advance in employment qualified individuals with disabilities in programs assisted under the IDEA. Therefore, by accepting this grant, PRDE is expressly agreeing as a condition of IDEA funding to a waiver of Eleventh Amendment immunity and to ensuring that positive efforts are made to employ and advance employment of qualified individuals with disabilities in programs assisted under the IDEA.

The enclosed grant awards of FFY 2023 funds are made with the continued understanding that this Office may, from time to time, require clarification of information within your application, if necessary. These inquiries may be necessary to allow us to appropriately carry out our administrative responsibilities related to IDEA Part B.

<sup>&</sup>lt;sup>2</sup> States may find the following guidance helpful: (1) <u>OSEP's Guidance for Common Prior Approval Requests under IDEA Parts B and C</u> (January 3, 2023), and (2) <u>Frequently Asked Questions (FAQs) Prior Approval – OSEP and RSA Formula Grants</u> (October 29, 2019) ("2019 FAQs").

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As a reminder, all prime recipients of IDEA Part B funds must report subaward information as required by the Federal Funding Accountability and Transparency Act of 2006 (FFATA), as amended in 2008. First-tier subaward information must be reported by the end of the following month from when the award was made or obligated. FFATA guidance is found at <a href="https://www.fsrs.gov/">https://www.fsrs.gov/</a>. Please contact your State's <a href="Fiscal Accountability Facilitator">Fiscal Accountability Facilitator</a> if you have further questions.

We appreciate your ongoing commitment to the provision of quality educational services to children with disabilities.

Sincerely,

Valerie C. Williams

Director

Office of Special Education Programs

Valeis C. Williams

#### Enclosures

Enclosure A (Sections II.A-C. of the State's application)

Enclosure B (Section II.D. of the State's application)

Enclosure C

Enclosure D

Enclosure E – Department-Wide Specific Conditions

cc: State Director of Special Education

#### **Enclosure A**

#### A. Assurances Related to Policies and Procedures

The State makes the following assurances that it has policies and procedures in place as required by Part B of the Individuals with Disabilities Education Act. (20 U.S.C. 1411-1419; 34 CFR §§300.100-300.174)

Yes	No	Assurances Related to Policies and Procedures
(Assurance is given Place a check as applicable.)	(Assurance cannot be given. Provide date on which State will complete changes in order to provide assurance.)	
	Enter date(s) as applicable	
Х		A free appropriate public education is available to all children with disabilities residing in the State between the ages of 3 and 21, inclusive, including children with disabilities who have been suspended or expelled, in accordance with 20 U.S.C. 1412(a)(1); 34 CFR §§300.101-300.108.
Х		2. The State has established a goal of providing a full educational opportunity to all children with disabilities and a detailed timetable for accomplishing that goal. (20 U.S.C. 1412(a)(2); 34 CFR §§300.109-300.110)
X		3. All children with disabilities residing in the State, including children with disabilities who are homeless or are wards of the State and children with disabilities attending private schools, regardless of the severity of their disabilities, and who are in need of special education and related services, are identified, located, and evaluated and a practical method is developed and implemented to determine which children with disabilities are currently receiving needed special education and related services in accordance with 20 U.S.C. 1412(a)(3); 34 CFR §300.111.
Х		4. An individualized education program, or an individualized family service plan that meets the requirements of section 636(d), is developed, reviewed, and revised for each child with a disability in accordance with 34 CFR §\$300.320 through 300.324, except as provided in §\$300.300(b)(3) and 300.300(b)(4). (20 U.S.C. 1412(a)(4); 34 CFR §300.112)
Х		5. To the maximum extent appropriate, children with disabilities, including children in public or private institutions or other care facilities, are educated with children who are not disabled, and special classes, separate schooling, or other removal of children with disabilities from the regular educational environment occurs only when the nature or severity of the disability of a child is such that education in regular classes with the use of supplementary aids and services cannot be

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		achieved satisfactorily in accordance with 20 U.S.C. 1412(a)(5)(A)-(B);
		34 CFR §§300.114-300.120.
Х	6.	Children with disabilities and their parents are afforded the procedural safeguards required by 34 CFR §§300.500 through 300.536 and in accordance with 20 U.S.C. 1412(a)(6); 34 CFR §300.121.
X	7.	Children with disabilities are evaluated in accordance with 34 CFR §§300.300 through 300.311. (20 U.S.C. 1412(a)(7); 34 CFR §300.122)
X	8.	Agencies in the State comply with 34 CFR §§300.610 through 300.626 (relating to the confidentiality of records and information). (20 U.S.C. 1412(a)(8); 34 CFR §300.123)
X	9.	Children participating in early intervention programs assisted under Part C, and who will participate in preschool programs assisted under this part, experience a smooth and effective transition to those preschool programs in a manner consistent with section 637(a)(9). By the third birthday of such a child, an individualized education program or, if consistent with 34 CFR §300.323(b) and section 636(d), an individualized family service plan, has been developed and is being implemented for the child. The local educational agency will participate in transition planning conferences arranged by the designated lead agency under section 635(a)(10). (20 U.S.C. 1412(a)(9); 34 CFR §300.124)
X	10.	Agencies in the State, and the SEA if applicable, comply with the requirements of 34 CFR §§300.130 through 300.148 (relating to responsibilities for children in private schools), including that to the extent consistent with the number and location of children with disabilities in the State who are enrolled by their parents in private elementary schools and secondary schools in the school district served by a local educational agency, provision is made for the participation of those children in the program assisted or carried out under this part by providing for such children special education and related services in accordance with the requirements found in 34 CFR §§300.130 through 300.148 unless the Secretary has arranged for services to those children under subsection (f) [By pass]. (20 U.S.C. 1412(a)(10); 34 CFR §§300.129-300.148)
Х	11.	The State educational agency is responsible for ensuring that the requirements of Part B are met including the requirements of 34 CFR §§300.113, 300.149, 300.150 through 300.153, and 300.175 and 300.176 and that the State monitors and enforces the requirements of Part B in accordance with 34 CFR §§300.600-300.602 and 300.606-300.608. (20 U.S.C. 1412(a)(11); 34 CFR §300.149)
Х	12.	The Chief Executive Officer of a State or designee of the officer shall ensure that an interagency agreement or other mechanism for interagency coordination is in effect between each public agency described in subparagraph (b) of 34 CFR §300.154 and the State educational agency, in order to ensure that all services described in paragraph (b)(1)(i) that are needed to ensure a free appropriate public education are provided, including the provision of such services during

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		the pendency of any dispute under §300.154(a)(3). Such agreement or mechanism shall meet the requirements found in 20 U.S.C. 1412(a)(12)(A)-(C); 34 CFR §300.154.
X	13.	The State educational agency will not make a final determination that a local educational agency is not eligible for assistance under this part without first affording that agency reasonable notice and an opportunity for a hearing. (20 U.S.C. 1412(a)(13); 34 CFR §300.155)
Х	14.	The State educational agency has established and maintains qualifications to ensure that personnel necessary to carry out this part are appropriately and adequately prepared and trained, including that those personnel have the content knowledge and skills to serve children with disabilities as noted in 20 U.S.C. 1412(a)(14)(A)-(E), as amended by the Every Student Succeeds Act; 34 CFR §300.156.
Х	15.	The State has established goals for the performance of children with disabilities in the State that meet the requirements found in 20 U.S.C. 1412(a)(15)(A)-(C), as amended by the Every Student Succeeds Act; 34 CFR §300.157.
X	16.	All children with disabilities are included in all general State and districtwide assessment programs, including assessments described under section 1111 of the Elementary and Secondary Education Act of 1965, with appropriate accommodations and alternate assessments where necessary and as indicated in their respective individualized education programs as noted in 20 U.S.C. 1412(a)(16)(A)-(E); as amended by the Every Student Succeeds Act; 34 CFR §300.160.
Х	17.	Funds paid to a State under this part will be expended in accordance with all the provisions of Part B including 20 U.S.C. 1412(a)(17)(A)-(C); 34 CFR §300.162.
X	18.	The State will not reduce the amount of State financial support for special education and related services for children with disabilities, or otherwise made available because of the excess costs of educating those children, below the amount of that support for the preceding fiscal year, unless a waiver is granted, in accordance with 20 U.S.C. 1412(a)(18)(A)-(D); 34 CFR §§300.163 through 300.164.
Х	19.	Prior to the adoption of any policies and procedures needed to comply with this section (including any amendments to such policies and procedures), the State ensures that there are public hearings, adequate notice of the hearings, and an opportunity for comment available to the general public, including individuals with disabilities and parents of children with disabilities. (20 U.S.C. 1412(a)(19); 34 CFR §300.165)
Х	20.	In complying with 34 CFR §§300.162 and 300.163, a State may not use funds paid to it under this part to satisfy State-law mandated funding obligations to local educational agencies, including funding based on student attendance or enrollment, or inflation. (20 U.S.C. 1412(a)(20); 34 CFR §300.166)
Х	21.	The State has established and maintains an advisory panel for the purpose of providing policy guidance with respect to special education

		and related services for children with disabilities in the State as found in 20 U.S.C. 1412(a)(21)(A)-(D); 34 CFR §§300.167-300.169.
Х	22.	The State educational agency examines data, including data disaggregated by race and ethnicity, to determine if significant discrepancies are occurring in the rate of long-term suspensions and expulsions of children with disabilities in accordance with 20 U.S.C. 1412(a)(22)(A)-(B); 34 CFR §300.170.
Х	23a.	The State adopts the National Instructional Materials Accessibility Standard for the purposes of providing instructional materials to blind persons or other persons with print disabilities, in a timely manner after the publication of the National Instructional Materials Accessibility Standard in the Federal Register in accordance with 20 U.S.C. 1412(a)(23)(A) and (D); 34 CFR §300.172.
	23b.	(Note: Check either "23b.1" or "23b.2" whichever applies.
Х	23b.1	The State educational agency coordinates with the National Instructional Materials Access Center and not later than 12/03/06 the SEA as part of any print instructional materials adoption process, procurement contract, or other practice or instrument used for purchase of print instructional materials enters into a written contract with the publisher of the print instructional materials to:
		<ul> <li>require the publisher to prepare and, on or before delivery of the print instructional materials, provide to the National Instructional Materials Access Center, electronic files containing the contents of the print instructional materials using the National Instructional Materials Accessibility Standard; or</li> </ul>
		<ul> <li>purchase instructional materials from the publisher that are produced in, or may be rendered in, specialized formats.</li> <li>(20 U.S.C. 1412(a)(23)(C); 34 CFR §300.172)</li> </ul>
	23b.2	2 The State educational agency has chosen not to coordinate with the National Instructional Materials Access Center but assures that it will provide instructional materials to blind persons or other persons with print disabilities in a timely manner. (20 U.S.C. 1412(a)(23)(B); 34 CFR §300.172)
Х	24.	The State has in effect, consistent with the purposes of the IDEA and with section 618(d) of the Act, policies and procedures designed to prevent the inappropriate overidentification or disproportionate representation by race and ethnicity of children as children with disabilities, including children with disabilities with a particular impairment described in 34 CFR §300.8. (20 U.S.C 1412(a)(24); 34 CFR §300.173)
Х	25.	The State educational agency shall prohibit State and local educational agency personnel from requiring a child to obtain a prescription for a substance covered by the Controlled Substances Act (21 U.S.C. 812(c)) as a condition of attending school, receiving an evaluation under 34 CFR §§300.300 through 300.311, or receiving services under the IDEA as described in 20 U.S.C. 1412(a)(25)(A)-(B); 34 CFR §300.174.

#### **B.** Other Assurances

The State also makes the following assurances:

Yes	Other Assurances		
Х	1. The State shall distribute any funds the State does not reserve under 20 U.S.C. 1411(e) to local educational agencies (including public charter schools that operate as local educational agencies) in the State that have established their eligibility under section 613 for use in accordance with this part as provided for in 20 U.S.C. 1411(f)(1)-(3); 34 CFR §300.705.		
Х	2. The State shall provide data to the Secretary on any information that may be required by the Secretary. (20 U.S.C. 1418(a)(3); 34 CFR §§300.640-300.645.)		
Х	3. The State, local educational agencies, and educational service agencies shall use fiscal control and fund accounting procedures that insure proper disbursement of and accounting for Federal funds. (34 CFR §76.702)		
Х	4. As applicable, the assurance in OMB Standard Form 424B (Assurances for Non-Construction Programs), relating to legal authority to apply for assistance; access to records; conflict of interest; merit systems; nondiscrimination; Hatch Act provisions; labor standards; flood insurance; environmental standards; wild and scenic river systems; historic preservation; protection of human subjects; animal welfare; lead-based paint; Single Audit Act; and general agreement to comply with all Federal laws, executive orders and regulations.		

#### C. Certifications

The State is providing the following certifications:

Yes	Certifications		
	The State certifies that ED Form 80-0013, Certification Regarding Lobbying, is on file with the Secretary of Education.		
Х	With respect to the <i>Certification Regarding Lobbying</i> , the State recertifies that no Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the making or renewal of Federal grants under this program; that the State shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," when required (34 CFR Part 82, Appendix B); and that the State Agency shall require the full certification, as set forth in 34 CFR Part 82, Appendix A, in the award documents for all sub awards at all tiers.		
х	2. The State certifies that the arrangements to establish responsibility for services pursuant to 20 U.S.C. 1412(a)(12)(A)-(C); 34 CFR §300.154 (or 20 U.S.C. 1412(a)(12)(A)); 34 CFR §300.154(a) are current. This certification must be received prior to the expenditure of any funds reserved by the State under 20 U.S.C. 1411(e)(1); 34 CFR §300.171.		

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#### D. Statement

I certify that the State of Puerto Rico can make the assurances checked as 'yes' in Section II.A. and II.B. and the certifications required in Section II.C. of this application. These provisions meet the requirements of Part B of the Individuals with Disabilities Education Act (IDEA) as found in PL 108-446 and the implementing regulations. The State will operate its IDEA Part B program in accordance with all of the required assurances and certifications.

If any assurances have been checked 'no', I certify that the State will operate throughout the period of this grant award consistent with the requirements of the IDEA, as found in PL 108-446 and any applicable regulations, and will make such changes to existing policies and procedures as are necessary to bring those policies and procedures into compliance with the requirements of the IDEA, as amended, as soon as possible, and not later than June 30, 2024. (34 CFR § 76.104)

I, the undersigned authorized official of the

#### Puerto Rico Department of Education

(Name of State and official name of State agency)

am designated by the Governor of this State to submit this application for FFY 2023 funds under Part B of the IDEA.

Printed/Typed Name of Authorized Representative of the State:
Eliezer Ramos Parés, Esq.  Title of Authorized Representative of the State:
Secretary of the Puerto Rico Department of Education Signature:
WIDTS
Date: May 12023

#### Enclosure C IDEA Grants to States Program (Part B, Section 611)

#### Explanation of the Federal Fiscal Year (FFY) 2023 Allocation Table

#### **Total Grant Award (Column B)**

Column B shows your total grant award for the Grants to States program for FFY 2023 under the Consolidated Appropriations Act, 2023 (Public Law 117-328).

State total grants are calculated in accordance with several factors. First, each State is allocated an amount equal to the amount that it received for fiscal year 1999. If the total program appropriation increases over the prior year, 85 percent of the remaining funds are allocated based on the relative population of children aged 3 through 21 who are in the age range for which the State ensures the availability of a free appropriate public education (FAPE) to children with disabilities. Fifteen percent of the remaining funds are allocated based on the relative population of children aged 3 through 21 living in poverty who are in the age range for which the State ensures the availability of FAPE to children with disabilities. The statute also includes several maximum and minimum allocation requirements when the amount available for distribution to States increases.

If the amount available for allocation to States remains the same from one year to the next, States receive the same level of funding as in the prior year. If the amount available for allocation to States decreases from the prior year, any amount available for allocation to States above the fiscal year 1999 level is allocated based on the relative increases in funding that the States received between fiscal year 1999 and the prior year. If there is a decrease below the amount allocated for 1999, each State's allocation is ratably reduced from the fiscal year 1999 level.

#### **Section 611 Base Allocation to LEAs (Column C)**

Column C is the portion of the local educational agency (LEA) flow-through amount that must be distributed to LEAs based on the amounts that the LEAs would have received from FFY 1999 funds had the State educational agency (SEA) flowed through 75 percent of the State award to LEAs. Note that this amount is less than the minimum amount that States were required to provide to LEAs from FFY 1999 funds. The Part B regulations at 34 CFR §300.705(b)(2) clarify how adjustments to the base payment amounts for LEAs are made.

#### Maximum Set-Aside for Administration (Column D)

Column D includes the maximum State set-aside amount for administration. A State may reserve for State administration up to the greater of the maximum amount the State could reserve for State administration from fiscal year 2004 funds, or \$800,000, increased by inflation as reflected by the Consumer Price Index for All Urban Consumers (CPIU). The maximum State set-aside amount available for administration for FFY 2023 is a 6.0 percent increase over the maximum amount that was available for FFY 2022. Each outlying area may reserve for each fiscal year not more than 5 percent of the amount the outlying area receives under this program or \$35,000, whichever is greater.

#### Maximum Set-Aside Available for Other State-Level Activities (Columns E - H)

The maximum level of funding that may be set aside from a State's total allocation for State-level activities, other than administration, is contingent upon the amount that the State actually sets aside for administration and whether the State opts to establish a LEA high-risk pool under IDEA, section 611(e)(3). For FFY 2023:

- (1) If the actual amount a State will set aside for State administration is over \$850,000 and the State will use funds from its award to support a high-risk pool, the maximum amount the State may set aside of its total award for State-level activities (other than administration) is 10.0 percent of its FFY 2006 award as adjusted for inflation based on the CPIU.
- (2) If the actual amount a State will set aside for State administration is over \$850,000 and the State will <u>not</u> use funds from its award to support a high-risk pool, the maximum amount the State may set aside of its total award for State-level activities (other than administration) is 9.0 percent of its FFY 2006 award as adjusted for inflation based on the CPIU.
- (3) If the actual amount a State will set aside for State administration is \$850,000 or less and the State will use funds from its award to support a high-risk pool, the maximum amount the State may set aside of its total award for State-level activities (other than administration) is 10.5 percent of its FFY 2006 award as adjusted for inflation based on the CPIU.
- (4) If the actual amount a State will set aside for State administration is \$850,000 or less and the State will <u>not</u> use funds from its award to support a high-risk pool, the maximum amount the State may set aside of its total award for State-level activities (other than administration) is 9.5 percent of its FFY 2006 award as adjusted for inflation based on the CPIU.

SEAs are required to use some portion of these State set-aside funds on monitoring, enforcement, and complaint investigation and to establish and implement the mediation process required by section 615(e), including providing for the costs of mediators and support personnel. In addition, States setting aside funds for a high-risk pool, as provided for under section 611(e)(3), must reserve at least 10 percent of the amount the State reserved for State-level activities for the high-risk pool.

SEAs also may use State set-aside funds: (1) for support and direct services, including technical assistance, personnel preparation, and professional development and training; (2) to support paperwork reduction activities, including expanding the use of technology in the individualized education program process; (3) to assist LEAs in providing positive behavioral interventions and supports and mental health services to children with disabilities; (4) to improve the use of technology in the classroom by children with disabilities to enhance learning; (5) to support the use of technology, including technology with universal design principles and assistive technology devices, to maximize accessibility to the general education curriculum for children with disabilities; (6) for development and implementation of transition programs, including coordination of services with agencies involved in supporting the transition of students with disabilities to postsecondary activities; (7) to assist LEAs in meeting personnel shortages; (8) to support capacity building activities and improve the delivery of services by LEAs to improve results for children with disabilities; (9) for alternative programming for children with disabilities who have been expelled from school, and services for children with disabilities in correctional facilities, children enrolled in State-operated or State-supported schools, and children with disabilities in charter schools; (10) to support the development and provision of appropriate accommodations for children with disabilities, or the development and provision of alternate assessments that are valid and reliable for assessing the performance of children with disabilities, in accordance with sections 1111(b) and 1201 of the Elementary and Secondary Education Act of 1965 (ESEA); and (11) to provide technical assistance to schools and LEAs, and direct services, including direct student services described in section 1003A(c)(3) of the ESEA to children with disabilities, in schools or LEAs implementing comprehensive support and improvement activities or targeted support and improvement activities under section 1111(d) of

the ESEA on the basis of consistent underperformance of the disaggregated subgroup of children with disabilities, including providing professional development to special and regular education teachers, who teach children with disabilities, based on scientifically based research to improve educational instruction, in order to improve academic achievement based on the challenging academic standards described in section 1111(b)(1) of the ESEA.

#### **Section 611 Population/Poverty**

The minimum amount that a State must flow through to LEAs based on population/poverty equals the total award (Column B) minus the LEA base allocation (Column C), the maximum amount available for administration (Column D), and the maximum amount available for other State-level activities (Column E, F, G, or H). Of this amount, 85 percent must be distributed on a pro-rata basis to LEAs according to public and private elementary and secondary school enrollment, and 15 percent on a pro-rata basis to LEAs according to the number of children in LEAs living in poverty, as determined by the State.

# Enclosure D IDEA Preschool Grants Program (Part B, Section 619)

#### **Explanation of the Federal Fiscal Year (FFY) 2023 Allocation Table**

#### **Total Grant Award (Column B)**

Column B shows your total grant award for the Preschool Grants program for FFY 2023 under the Consolidated Appropriations Act, 2023 (Public Law 117-328).

State total grants are calculated in accordance with several factors. First, each State is allocated an amount equal to its fiscal year 1997 allocation. For any year in which the appropriation is greater than the prior year level, 85 percent of the funds above the fiscal year 1997 level are distributed based on each State's relative population of children aged 3 through 5. The other 15 percent is distributed based on each State's relative population of children aged 3 through 5 who are living in poverty. The formula provides several minimums and maximums regarding the amount a State can receive in any year.

If the amount available for allocation to States remains the same from one year to the next, States receive the same level of funding as in the prior year. If the amount available for allocation to States decreases from the prior year, any amount available for allocation to States above the fiscal year 1997 level is allocated based on the relative increases in funding that the States received between fiscal year 1997 and the prior year. If there is a decrease below the amount allocated for fiscal year 1997, each State's allocation is ratably reduced from the fiscal year 1997 level.

#### **Maximum State Set-Aside (Column C)**

States may reserve funds for State-level activities up to an amount equal to 25 percent of the amount they received for fiscal year 1997 under the Preschool Grants program, adjusted upward each year by the lesser of either the rate of increase in the State's allocation or the rate of inflation as reflected by the Consumer Price Index for All Urban Consumers (CPIU). If a State chooses to set aside the maximum amount of FFY 2023 section 619 funds for State-level activities, the amount available for making local educational agency (LEA) base payments in Column E may be below 75 percent of the State's FFY 1997 section 619 grant.

State educational agencies (SEAs) may use State set-aside funds: (1) for administration (limited to no more than 20 percent of the maximum State set-aside – Column C); (2) for support services (including establishing and implementing the mediation process required under section 615(e) of the IDEA and 34 CFR §300.506), which may benefit children with disabilities younger than 3 or older than 5, as long as those services also benefit children with disabilities aged 3 through 5; (3) for direct services for children with disabilities who are eligible for services under section 619; (4) for activities at the State and local levels to meet the performance goals established by the State under section 612(a)(15) of the IDEA; (5) to supplement other funds used to develop and implement a statewide coordinated services system designed to improve results for children and families, including children with disabilities and their families (but not more than up to 1 percent of the amount received under this program); (6) to provide early intervention services (which shall include an educational component that promotes school readiness and incorporates preliteracy, language, and numeracy skills) in accordance with Part C to children with disabilities who are eligible for services under section 619 and who previously received services under Part C until such children enter, or are eligible under State law to enter, kindergarten; or (7) at the

State's discretion, to continue service coordination or case management for families who receive services under Part C, consistent with number 6.

#### Maximum Set-Aside Available for Administration (Column D)

Column D indicates the maximum portion of the total State set-aside amount (Column C) that may be used to administer this program. The amount that may be used for administration is limited to 20 percent of the maximum amount available to a State for State-level activities. These funds may also be used, at the State's discretion, for the administration of the Grants for Infants and Families program (IDEA Part C).

#### Section 619 Base Payment for LEAs (Column E)

Column E is the portion of the LEA flow-through amount that must be distributed to LEAs based on the amounts that the LEAs would have received from the FFY 1997 funds had the SEA flowed through 75 percent of the State award to LEAs. Note that this amount is less than the minimum amount that States were required to provide LEAs from the FFY 1997 funds. The IDEA Part B regulations at 34 C.F.R. § 300.816(b) clarify how adjustments to the base payment amounts for LEAs are made. If, after the State set-aside is subtracted from the total award, the State determines that the amount available for base payments is less than 75 percent of the State's FFY 1997 section 619 grant, the State must ratably reduce each LEA's base payment by the percentage of the reduction in the total amount actually available for making base payments in FFY 2023. For example, if the total amount in the "Base Payment for LEAs" column is \$100 and the total amount available for making base payments in FFY 2023 is \$90, the reduction in the total base payment amount is 10 percent, and each LEA's base payment for FFY 2023 must be reduced by 10 percent. The State, if necessary, must make base payment adjustments in accordance with 34 C.F.R. § 300.816(b) based on the ratably reduced base payments.

The IDEA requirements for allocations to LEAs under the IDEA section 611 and 619 programs continue to be separate under 34 C.F.R. §§ 300.704 and 300.816. Therefore, the IDEA section 611 funds must be allocated to LEAs in accordance with 34 C.F.R. § 300.705, separate from the IDEA section 619 funds, which must be allocated to LEAs in accordance with 34 C.F.R. § 300.816.

#### **Section 619 Population/Poverty Factors (Column F)**

Column F shows the minimum amount a State must allocate to LEAs based on population and poverty factors if a State chooses to set aside the maximum amount of FFY 2023 section 619 funds for State-level activities. As noted above, if a State chooses to set aside the maximum amount of FFY 2023 section 619 funds for State-level activities, the amount available for LEA subgrants could be below the base payment amount in Column E, and the State will not have any remaining section 619 funds available after making base payments. Therefore, the State would be unable to make a population or poverty payment. If States with no funds in Column F reserve the maximum amount of FFY 2023 section 619 funds for State-level activities, they would be unable to make a population or poverty payment.

After a State sets aside funds for State-level activities and makes the required base payments, 85 percent of the remaining amount must be distributed on a pro-rata basis to LEAs according to public and private elementary and secondary school enrollment, and 15 percent on a pro-rata basis to LEAs according to the number of children in LEAs living in poverty, as determined by the State.

#### Total State Minimum Flow-Through to LEAs (Column G)

The minimum flow-through to LEAs (Column G) is the difference between the Total Grant Award (Column B) and the Maximum State Set-Aside (Column C). If States do not choose to retain the maximum amount available under the State set-aside (Column C), the remaining funds flow through to LEAs in addition to the funds in Column G.

#### Enclosure E



#### UNITED STATES DEPARTMENT OF EDUCATION

### OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES OFFICE OF SPECIAL EDUCATION PROGRAMS

DIRECTOR

June 21, 2023

Honorable Eliezer Ramos Parés Secretary Puerto Rico Department of Education P.O. Box 190759 San Juan, Puerto Rico 00919-0759 ramospr@de.pr.gov

Dear Secretary Ramos Parés:

We are pleased to inform you of the U.S. Department of Education's Office of Special Education Program's (OSEP's), decision, pursuant to 2 C.F.R. § 200.208(e) to remove the Specific Conditions from Puerto Rico Department of Education's (PRDE's) Federal Fiscal Year (FFY) 2022 Part B of the Individuals with Disabilities Education Act (IDEA Part B) 611 and 619 grant awards, effective as of the date of this letter. This letter contains a brief summary of the basis for imposing Specific Conditions on PRDE's FFY 2022 IDEA Part B grant awards and the actions that PRDE has taken that support removal of those Specific Conditions.

As detailed in the Department's July 1, 2022 letter to you, at the beginning of each school year, in accordance with 34 C.F.R. § 300.323(a) and (c)(2), respectively, each public agency must have in effect, for each child with a disability within its jurisdiction, an individualized education program (IEP), as defined in 34 C.F.R. § 300.320; and each public agency must ensure that, as soon as possible following development of the IEP, special education and related services are made available to the child in accordance with the child's IEP. In developing each child's IEP, the IEP Team must consider whether the child needs Assistive Technology (AT) devices and services in accordance with 34 C.F.R. § 300.324(a)(2)(v). Each public agency must ensure that AT devices or AT services, or both, are made available to a child with a disability if required as part of the child's IEP. 34 C.F.R. § 300.105.

In the FFY 2022 IDEA Part B grant award, OSEP found that PRDE did not have mechanisms in place to ensure students with disabilities whose IEPs indicated the need for AT devices and services received those devices and services in a timely manner.

As a result, OSEP required that PRDE develop, and submit to OSEP:

1. A corrective action plan (CAP) that addresses the actions it will take to demonstrate compliance with the IDEA requirements related to AT devices and services noted above. In the CAP, PRDE was required to include a description of: (a) the activities to be completed; (b) a timeline for each of the activities; (c) persons for completing each of the activities; (d) the supporting evidence which may be referenced regarding each of the activities; and (e) any other pertinent information to track progress on the actions PRDE will take to be in compliance with these requirements.

- 2. Two CAP Progress Reports describing the progress on the activities detailed in the CAP in accordance with the schedule following schedule:
  - a. December 1, 2022 PRDE was required to report on the percentage of requests for AT devices and services verified as completed for the July 1, 2021 through June 30, 2022 reporting period.
  - b. May 1, 2023 PRDE was required to report, for the reporting periods of July 1, 2022 through October 31, 2022; and November 1, 2022 through March 31, 2023, on:
    - i. updated data on the percentage of requests for AT devices and services that have been verified as completed from the reporting periods specified above in each CAP Progress Report;
    - ii. updated data on the percentage of AT devices and services that were: (a) received within 30 days of ordering; (b) received more than 30 days after ordering; and (c) have not yet been received, in order to ensure compliance with the AT requirement under IDEA that AT devices and services are received by children with disabilities in a timely manner; and
  - iii. for those cases where AT was received more than 30 days after the item was ordered, or in the cases where the AT device or service has not yet been received, updated data on the actual number of days beyond the order date, and the reason for the delay (describe the barriers, e.g., delivery schedules, administrative, child-related, etc., to timely delivery and how PRDE is addressing those barriers).

PRDE submitted timely reports in accordance with OSEP's required actions. In the August 29, 2023 CAP, PRDE provided details regarding the actions it was taking to demonstrate compliance with the IDEA requirements related to AT devices and services as noted above. Specifically, PRDE indicated that actions, which had been previously initiated, would continue to be implemented monthly, i.e., meetings with the Assistive Technology committee and Purchasing Unit staff to discuss the specific conditions and required actions; conducting monthly follow-ups with appropriate staff and vendors concerning the status of purchases, and processing monthly procurement and delivery reports; and identifying responsible personnel for carrying-out the assigned activities; and referenced evidence of the activities.

In its most recent report submitted on May 1, 2023, PRDE reported for the period of July 1, 2022 through October 31, 2022, 100% (747/747) of AT items identified were ordered timely and, of those 747 items, delivery was completed for 687 items were, with 60 items pending delivery as of April 27, 2023. Additionally, PRDE reported, for the period of November 1, 2022 through March 31, 2023, 100% (820/820) of AT items identified were ordered timely and, of those 820 items, delivery was completed for 520 items, with 290 items pending delivery as of April 27, 2023.

Further, PRDE reported on the number of days for each time period noted above, the number of days (i.e., within 30 days of ordering; and more than 30 days) items were received. For those items not yet received, PRDE identified the factors impacting timely delivery of AT equipment such as the island's unique geographical location which leads to longer delivery times, particularly for equipment shipped via sea; supplier bidding processes, which have impacted

delivery timelines; and slower shipments while still experiencing effects of the COVID-19 pandemic. Despite these challenges, PRDE indicated that it has "worked extremely hard to ensure students requiring AT equipment receive that equipment in a timely manner."

PRDE has consistently demonstrated improvement in ensuring students with disabilities receive AT equipment devices and services in a timely manner. In the May 1, 2021 Specific Conditions Progress Report, PRDE reported that in FFY 2020 it continued to implement previously established activities (e.g., monthly status reports are sent to personnel in charge of the requisitions in the CSEE and the purchasing unit at the PRDE Office of Special Education central level (SAEE by its Spanish acronym); and SAEE personnel made follow-up phone calls to vendors with pending AT orders to ensure compliance with Part B requirements under IDEA). In addition, PRDE reported that the AT coordinator conducted periodic visits to each CSEE as needed to investigate pending purchase and delivery issues and to provide technical assistance. Finally, PRDE reported that the implementation of the AT process in PRDE's Special Education Information System (referred to as MiPE in Spanish) was fully operational as of the May 1, 2021 Specific Conditions Corrective Actions Report. Also, in December 2016 PRDE published the "Guide for the Provision of Assistive Technology Equipment and Services" and provided training to school personnel in FFY 2019. PRDE reported in the May 1, 2023 Specific Conditions Corrective Actions Report that the guide continues to remain posted on its website and is available to school personnel and parents on social media platforms. PRDE further noted in its report that:

PRDE continues to conduct activities related to follow-up regarding the status of AT requests. Periodically, the AT Coordinator sends reports to the Director of the Purchasing Unit to provide follow- up on requisitions made via SIFDE (PRDE's financial information system). PRDE SAEE's central level provides monthly follow-up status reports to the CSEEs regarding cases with pending delivery of AT devices and services. This way Central level can track the purchasing and delivery of equipment to ensure compliance. Also, these reports offer the CSEEs with information concerning students within their jurisdiction who are awaiting delivery of AT devices and services. This permits the CSEE to follow-up and ensure the delivery of pending equipment and/or services as quickly as possible. Also, personnel from the central level make follow-up calls to vendors regarding AT orders in an effort to ensure compliance. Previously, the AT Coordinator made regular scheduled follow-up visits to every CSEE to address pending AT delivery cases with a goal of identifying issues impacting the timeliness of the purchase and/or delivery processes and to provide technical assistance to resolve those issues and improve timeliness. Those regularly scheduled visits to all CSEEs allowed the AT Coordinator to identify issues that may be specific to individual CSEEs as well as issues that may have been common challenges across the island and in turn be able to provide more directed and agile technical assistance. Currently, visits to CSEEs are scheduled on an as-needed basis, and are used to address issues as they arise. Where there are unique circumstances regarding the delivery of AT equipment, support is provided in ensuring equipment is received and provided to the student as soon as possible.

In addition, PRDE has fully integrated its processes for tracking delivery of AT equipment to students with its MiPE data base system, which was introduced to OSEP during a technical assistance visit to PRDE in December 2019.

Based on the improved data and the actions PRDE has taken to ensure that AT devices or AT services, or both, are made available to a child with a disability if required as part of the child's IEP, OSEP is releasing PRDE of this specific condition effective as of the date of this letter.

However, OSEP reminds PRDE that the award of IDEA Part B grant funds to PRDE for FFY 2023 will still be subject to the FFY 2023 Departmental Specific Conditions placed on all Departmental grants awarded to PRDE, in order to ensure that PRDE is managing and administering Department funds in accordance with applicable Federal requirements and the appropriate fiscal accountability measures and management practices and controls. The Departmental Specific Conditions will be detailed in Enclosure E of PRDE's FFY 2023 IDEA Part B grant award letter.

We appreciate the actions that PRDE has taken to achieve compliance with the IDEA requirements to ensure that AT devices or AT services, or both, are made available to a child with a disability if required as part of the child's IEP. If you have any questions about the content of this letter, please contact Puerto Rico's State Lead, Lynne Fairfax, at (202) 245-7472 or Lynne.Fairfax@ed.gov.

Review of the implementation of corrective actions described in this this letter may occur during future reviews of your Federal education programs. Please be aware that failure to continue to properly implement the corrective actions may result in further administrative action or affect future Federal funding.

Sincerely,

Valeis C. Williams

Valerie C. Williams Office of Special Education Programs

cc: Jessica Díaz Vázquez Special Education Director diazvi@de.pr.gov